H-1411.2)	

SUBSTITUTE HOUSE BILL 1328

State of Washington 61st Legislature 2009 Regular Session

By House Higher Education (originally sponsored by Representatives Carlyle, Morrell, Maxwell, Eddy, Anderson, Green, Van De Wege, Sells, White, Hasegawa, Wallace, Dunshee, Priest, McCoy, Dickerson, Williams, Ormsby, Finn, Liias, Kelley, Probst, Kenney, Hunt, Kessler, Pettigrew, Haigh, Goodman, Ericks, Blake, Jacks, Angel, Driscoll, Schmick, Hudgins, Hunter, Moeller, Chase, Springer, Conway, Sullivan, Rolfes, Simpson, Campbell, Santos, and Roberts)

READ FIRST TIME 02/18/09.

- 1 AN ACT Relating to allowing public technical colleges to offer
- 2 associate degrees; amending RCW 28B.50.020, 28B.50.030, 28B.50.090, and
- 3 28B.50.140; and creating a new section.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- NEW SECTION. Sec. 1. It is the intent of the legislature to allow public technical colleges under the authority of the state board for community and technical colleges to offer associate degrees that prepare students for transfer to bachelor's degrees in professional fields, subject to rules adopted by the state board for community and
- I fields, subject to rules adopted by the state board for community and
- 10 technical colleges.
- 11 **Sec. 2.** RCW 28B.50.020 and 2005 c 258 s 7 are each amended to read 12 as follows:
- The purpose of this chapter is to provide for the dramatically
- 14 increasing number of students requiring high standards of education
- 15 either as a part of the continuing higher education program or for
- 16 occupational education and training, or for adult basic skills and
- 17 literacy education, by creating a new, independent system of community
- 18 and technical colleges which will:

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(1) Offer an open door to every citizen, regardless of his or her academic background or experience, at a cost normally within his or her economic means;

- (2) Ensure that each college district shall offer thoroughly comprehensive educational, training, and service programs to meet the needs of both the communities and students served by combining high standards of excellence in academic transfer courses; realistic and practical courses in occupational education, both graded and ungraded; community services of an educational, cultural, and recreational nature; and adult education, including basic skills and general, family, and workforce literacy programs and services((... However, college districts containing only technical colleges shall maintain programs solely for occupational education, basic skills, and literacy purposes, and, for as long as a need exists, may continue those programs, activities, and services offered by the technical colleges during the twelve month period preceding September 1, 1991));
- (3) Provide for basic skills and literacy education, and occupational education and technical training at technical colleges in order to prepare students for careers in a competitive workforce;
- (4) Provide or coordinate related and supplemental instruction for apprentices at community and technical colleges;
- (5) Provide administration by state and local boards which will avoid unnecessary duplication of facilities or programs; and which will encourage efficiency in operation and creativity and imagination in education, training, and service to meet the needs of the community and students;
- (6) Allow for the growth, improvement, flexibility and modification of the community colleges and their education, training, and service programs as future needs occur; and
- (7) Establish firmly that, except on a pilot basis as provided under RCW 28B.50.810, community colleges are, for purposes of academic training, two year institutions, and are an independent, unique, and vital section of our state's higher education system, separate from both the common school system and other institutions of higher learning, and never to be considered for conversion into four-year liberal arts colleges.

- 1 **Sec. 3.** RCW 28B.50.030 and 2007 c 277 s 301 are each amended to 2 read as follows:
- ((As used in)) The definitions in this section apply throughout
 this chapter((¬)) unless the context clearly requires otherwise((¬, the term÷)).
- 6 (1) "System" ((shall)) means the state system of community and technical colleges, which shall be a system of higher education.
- 8 (2) "Board" ((shall)) means the workforce training and education 9 coordinating board.
- 10 (3) "College board" ((shall)) means the state board for community 11 and technical colleges created by this chapter.

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- (4) "Director" ((shall)) means the administrative director for the state system of community and technical colleges.
- 14 (5) "District" ((shall)) means any one of the community and technical college districts created by this chapter.
 - (6) "Board of trustees" ((shall)) means the local community and technical college board of trustees established for each college district within the state.
 - (7) "Occupational education" ((shall)) means ((that)) education or training that will prepare a student for employment that does not require a baccalaureate degree, and education and training ((leading to an applied baccalaureate degree)) that will prepare a student for transfer to bachelor's degrees in professional fields, subject to rules adopted by the college board.
 - (8) "K-12 system" (($\frac{\text{shall}}{\text{shall}}$)) means the public school program including kindergarten through the twelfth grade.
 - (9) "Common school board" ((shall)) means a public school district board of directors.
- 29 (10) "Community college" ((shall)) includes those higher education 30 institutions that conduct education programs under RCW 28B.50.020.
 - (11) "Technical college" ((shall)) includes those higher education institutions with the ((sole)) mission of conducting occupational education, basic skills, literacy programs, and offering on short notice, when appropriate, programs that meet specific industry needs. ((The programs of technical colleges shall include, but not be limited to, continuous enrollment, competency-based instruction, industry-experienced faculty, curriculum integrating vocational and basic skills education, and curriculum approved by representatives of employers and

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1 labor.)) For purposes of this chapter, technical colleges shall 2 include Lake Washington Vocational-Technical Institute, Renton 3 Vocational-Technical Institute, Bates Vocational-Technical Institute, 4 Clover Park Vocational Institute, and Bellingham Vocational-Technical 5 Institute.

- (12) "Adult education" ((shall)) means all education or instruction, including academic, vocational education or training, basic skills and literacy training, and "occupational education" provided by public educational institutions, including common school districts for persons who are eighteen years of age and over or who hold a high school diploma or certificate. However, "adult education" shall not include academic education or instruction for persons under twenty-one years of age who do not hold a high school degree or diploma and who are attending a public high school for the sole purpose of obtaining a high school diploma or certificate, nor shall "adult education" include education or instruction provided by any four-year public institution of higher education.
- (13) "Dislocated forest product worker" ((shall)) means a forest products worker who: (a)(i) Has been terminated or received notice of termination from employment and is unlikely to return to employment in the individual's principal occupation or previous industry because of a diminishing demand for his or her skills in that occupation or industry; or (ii) is self-employed and has been displaced from his or her business because of the diminishing demand for the business' services or goods; and (b) at the time of last separation from employment, resided in or was employed in a rural natural resources impact area.
- (14) "Forest products worker" ((shall)) means a worker in the forest products industries affected by the reduction of forest fiber enhancement, transportation, or production. The workers included within this definition shall be determined by the employment security department, but shall include workers employed in the industries assigned the major group standard industrial classification codes "24" and "26" and the industries involved in the harvesting and management of logs, transportation of logs and wood products, processing of wood products, and the manufacturing and distribution of wood processing and logging equipment. The commissioner may adopt rules further

interpreting these definitions. For the purposes of this subsection, "standard industrial classification code" means the code identified in RCW 50.29.025(3).

- worker who: (a)(i) Has been terminated or received notice of termination from employment and is unlikely to return to employment in the individual's principal occupation or previous industry because of a diminishing demand for his or her skills in that occupation or industry; or (ii) is self-employed and has been displaced from his or her business because of the diminishing demand for the business's services or goods; and (b) at the time of last separation from employment, resided in or was employed in a rural natural resources impact area.
- (16) "Salmon fishing worker" means a worker in the finfish industry affected by 1994 or future salmon disasters. The workers included within this definition shall be determined by the employment security department, but shall include workers employed in the industries involved in the commercial and recreational harvesting of finfish including buying and processing finfish. The commissioner may adopt rules further interpreting these definitions.
 - (17) "Rural natural resources impact area" means:
- (a) A nonmetropolitan county, as defined by the 1990 decennial census, that meets three of the five criteria set forth in subsection (18) of this section;
 - (b) A nonmetropolitan county with a population of less than forty thousand in the 1990 decennial census, that meets two of the five criteria as set forth in subsection (18) of this section; or
 - (c) A nonurbanized area, as defined by the 1990 decennial census, that is located in a metropolitan county that meets three of the five criteria set forth in subsection (18) of this section.
- 31 (18) For the purposes of designating rural natural resources impact 32 areas, the following criteria shall be considered:
 - (a) A lumber and wood products employment location quotient at or above the state average;
- 35 (b) A commercial salmon fishing employment location quotient at or above the state average;
- 37 (c) Projected or actual direct lumber and wood products job losses 38 of one hundred positions or more;

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- 1 (d) Projected or actual direct commercial salmon fishing job losses 2 of one hundred positions or more; and
- (e) An unemployment rate twenty percent or more above the state 3 4 average. The counties that meet these criteria shall be determined by the employment security department for the most recent year for which 5 data is available. For the purposes of administration of programs 6 under this chapter, the United States post office five-digit zip code 7 8 delivery areas will be used to determine residence status for eligibility purposes. For the purpose of this definition, a zip code 9 10 delivery area of which any part is ten miles or more from an urbanized 11 area is considered nonurbanized. A zip code totally surrounded by zip 12 codes qualifying as nonurbanized under this definition is also 13 considered nonurbanized. The office of financial management shall make available a zip code listing of the areas to all agencies and 14 15 organizations providing services under this chapter.
 - (19) "Applied baccalaureate degree" means a baccalaureate degree awarded by a college under RCW 28B.50.810 for successful completion of a program of study that is:
 - (a) Specifically designed for individuals who hold an associate of applied science degree, or its equivalent, in order to maximize application of their technical course credits toward the baccalaureate degree; and
- 23 (b) Based on a curriculum that incorporates both theoretical and 24 applied knowledge and skills in a specific technical field.
 - (20) "Qualified institutions of higher education" means:
 - (a) Washington public community and technical colleges;
 - (b) Private career schools that are members of an accrediting association recognized by rule of the higher education coordinating board for the purposes of chapter 28B.92 RCW; and
- 30 (c) Washington state apprenticeship and training council-approved 31 apprenticeship programs.
- 32 **Sec. 4.** RCW 28B.50.090 and 2004 c 275 s 57 are each amended to 33 read as follows:

The college board shall have general supervision and control over the state system of community and technical colleges. In addition to the other powers and duties imposed upon the college board by this

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chapter, the college board shall be charged with the following powers, duties and responsibilities:

- (1) Review the budgets prepared by the boards of trustees, prepare a single budget for the support of the state system of community and technical colleges and adult education, and submit this budget to the governor as provided in RCW 43.88.090;
- (2) Establish guidelines for the disbursement of funds; and receive and disburse such funds for adult education and maintenance and operation and capital support of the college districts in conformance with the state and district budgets, and in conformance with chapter 43.88 RCW;
 - (3) Ensure, through the full use of its authority:

- (a) That each college district shall offer thoroughly comprehensive educational, training, and service programs to meet the needs of both the communities and students served by combining high standards of excellence in academic transfer courses; realistic and practical courses in occupational education, both graded and ungraded; and community services of an educational, cultural, and recreational nature; and adult education, including basic skills and general, family, and workforce literacy programs and services((... However, technical colleges, and college districts containing only technical colleges, shall maintain programs solely for occupational education, basic skills, and literacy purposes. For as long as a need exists, technical colleges may continue those programs, activities, and services they offered during the twelve month period preceding May 17, 1991);
- (b) That each college district shall maintain an open-door policy, to the end that no student will be denied admission because of the location of the student's residence or because of the student's educational background or ability; that, insofar as is practical in the judgment of the college board, curriculum offerings will be provided to meet the educational and training needs of the community generally and the students thereof; and that all students, regardless of their differing courses of study, will be considered, known and recognized equally as members of the student body: PROVIDED, That the administrative officers of a community or technical college may deny admission to a prospective student or attendance to an enrolled student if, in their judgment, the student would not be competent to profit

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from the curriculum offerings of the college, or would, by his or her presence or conduct, create a disruptive atmosphere within the college not consistent with the purposes of the institution. This subsection (3)(b) shall not apply to competency, conduct, or presence associated with a disability in a person twenty-one years of age or younger attending a technical college;

- (4) Prepare a comprehensive master plan for the development of community and technical college education and training in the state; and assist the office of financial management in the preparation of enrollment projections to support plans for providing adequate college facilities in all areas of the state. The master plan shall include implementation of the vision, goals, priorities, and strategies in the statewide strategic master plan for higher education under RCW 28B.76.200 based on the community and technical college system's role and mission. The master plan shall also contain measurable performance indicators and benchmarks for gauging progress toward achieving the goals and priorities;
- (5) Define and administer criteria and guidelines for the establishment of new community and technical colleges or campuses within the existing districts;
- (6) Establish criteria and procedures for modifying district boundary lines consistent with the purposes set forth in RCW 28B.50.020 as now or hereafter amended and in accordance therewith make such changes as it deems advisable;
- (7) Establish minimum standards to govern the operation of the community and technical colleges with respect to:
- (a) Qualifications and credentials of instructional and key administrative personnel, except as otherwise provided in the state plan for vocational education,
- (b) Internal budgeting, accounting, auditing, and financial procedures as necessary to supplement the general requirements prescribed pursuant to chapter 43.88 RCW,
- (c) The content of the curriculums and other educational and training programs, and the requirement for degrees and certificates awarded by the colleges,
 - (d) Standard admission policies,

(e) Eligibility of courses to receive state fund support;

(8) Establish and administer criteria and procedures for all capital construction including the establishment, installation, and expansion of facilities within the various college districts;

- (9) Encourage innovation in the development of new educational and training programs and instructional methods; coordinate research efforts to this end; and disseminate the findings thereof;
- (10) Exercise any other powers, duties and responsibilities necessary to carry out the purposes of this chapter;
- (11) Authorize the various community and technical colleges to offer programs and courses in other districts when it determines that such action is consistent with the purposes set forth in RCW 28B.50.020 as now or hereafter amended;
- (12) Notwithstanding any other law or statute regarding the sale of state property, sell or exchange and convey any or all interest in any community and technical college real and personal property, except such property as is received by a college district in accordance with RCW 28B.50.140(8), when it determines that such property is surplus or that such a sale or exchange is in the best interests of the community and technical college system;
- (13) In order that the treasurer for the state board for community and technical colleges appointed in accordance with RCW 28B.50.085 may make vendor payments, the state treasurer will honor warrants drawn by the state board providing for an initial advance on July 1, 1982, of the current biennium and on July 1 of each succeeding biennium from the state general fund in an amount equal to twenty-four percent of the average monthly allotment for such budgeted biennium expenditures for the state board for community and technical colleges as certified by the office of financial management; and at the conclusion of such initial month and for each succeeding month of any biennium, the state treasurer will reimburse expenditures incurred and reported monthly by the state board treasurer in accordance with chapter 43.88 RCW: PROVIDED, That the reimbursement to the state board for actual expenditures incurred in the final month of each biennium shall be less the initial advance made in such biennium;
- (14) Notwithstanding the provisions of subsection (12) of this section, may receive such gifts, grants, conveyances, devises, and bequests of real or personal property from private sources as may be made from time to time, in trust or otherwise, whenever the terms and

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conditions thereof will aid in carrying out the community and technical college programs and may sell, lease or exchange, invest or expend the same or the proceeds, rents, profits and income thereof according to the terms and conditions thereof; and adopt regulations to govern the receipt and expenditure of the proceeds, rents, profits and income thereof; and

- (15) The college board shall have the power of eminent domain(($\dot{\tau}$
- (16) Provide general supervision over the state's technical colleges. The president of each technical college shall report directly to the director of the state board for community and technical colleges, or the director's designee, until local control is assumed by a new or existing board of trustees as appropriate, except that a college president shall have authority over program decisions of his or her college until the establishment of a board of trustees for that college. The directors of the vocational technical institutes on March 1, 1991, shall be designated as the presidents of the new technical colleges)).
- **Sec. 5.** RCW 28B.50.140 and 2005 c 258 s 9 are each amended to read 19 as follows:

20 Each board of trustees:

- 21 (1) Shall operate all existing community and technical colleges in 22 its district;

 - (3) Shall employ for a period to be fixed by the board a college president for each community and technical college and, may appoint a president for the district, and fix their duties and compensation, which may include elements other than salary. Compensation under this subsection shall not affect but may supplement retirement, health care, and other benefits that are otherwise applicable to the presidents as

state employees. The board shall also employ for a period to be fixed by the board members of the faculty and such other administrative officers and other employees as may be necessary or appropriate and fix their salaries and duties. Compensation and salary increases under this subsection shall not exceed the amount or percentage established for those purposes in the state appropriations act by the legislature as allocated to the board of trustees by the state board for community and technical colleges. The state board for community and technical colleges shall adopt rules defining the permissible elements of compensation under this subsection;

- (4) May establish, under the approval and direction of the college board, new facilities as community needs and interests demand. However, the authority of boards of trustees to purchase or lease major off-campus facilities shall be subject to the approval of the higher education coordinating board pursuant to RCW 28B.76.230;
- (5) May establish or lease, operate, equip and maintain dormitories, food service facilities, bookstores and other self-supporting facilities connected with the operation of the community and technical college;
- (6) May, with the approval of the college board, borrow money and issue and sell revenue bonds or other evidences of indebtedness for the construction, reconstruction, erection, equipping with permanent fixtures, demolition and major alteration of buildings or other capital assets, and the acquisition of sites, rights-of-way, easements, improvements or appurtenances, for dormitories, food service facilities, and other self-supporting facilities connected with the operation of the community and technical college in accordance with the provisions of RCW 28B.10.300 through 28B.10.330 where applicable;
- (7) May establish fees and charges for the facilities authorized hereunder, including reasonable rules and regulations for the government thereof, not inconsistent with the rules of the college board; each board of trustees operating a community and technical college may enter into agreements, subject to rules of the college board, with owners of facilities to be used for housing regarding the management, operation, and government of such facilities, and any board entering into such an agreement may:
- (a) Make rules for the government, management and operation of such housing facilities deemed necessary or advisable; and

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1 (b) Employ necessary employees to govern, manage and operate the 2 same;

- (8) May receive such gifts, grants, conveyances, devises and bequests of real or personal property from private sources, as may be made from time to time, in trust or otherwise, whenever the terms and conditions thereof will aid in carrying out the community and technical college programs as specified by law and the rules of the state college board; sell, lease or exchange, invest or expend the same or the proceeds, rents, profits and income thereof according to the terms and conditions thereof; and adopt rules to govern the receipt and expenditure of the proceeds, rents, profits and income thereof;
- (9) May establish and maintain night schools whenever in the discretion of the board of trustees it is deemed advisable, and authorize classrooms and other facilities to be used for summer or night schools, or for public meetings and for any other uses consistent with the use of such classrooms or facilities for community and technical college purposes;
- (10) May make rules for pedestrian and vehicular traffic on property owned, operated, or maintained by the district;
- (11) Shall prescribe, with the assistance of the faculty, the course of study in the various departments of the community and technical college or colleges under its control, and publish such catalogues and bulletins as may become necessary;
- (12) May grant to every student, upon graduation or completion of a course of study, a suitable diploma, degree, or certificate((-Technical colleges shall offer only technical degrees)) under the rules of the state board for community and technical colleges that are appropriate to their ((workforce education and training)) mission. The ((primary)) purposes of these diplomas, certificates, and degrees ((is)) are to lead ((the)) individuals directly to employment in a specific occupation or prepare individuals for a bachelor's degree or beyond. Technical colleges may ((not)) only offer transfer degrees that prepare students for bachelor's degrees in professional fields, subject to rules adopted by the college board. In adopting rules, the college board, where possible, shall create consistency between community and technical colleges and may address issues related to tuition and fee rates; tuition waivers; enrollment counting, including the use of credits instead of clock hours; degree granting authority;

or any other rules necessary to offer the associate degrees that prepare students for transfer to bachelor's degrees in professional Only pilot colleges under RCW 28B.50.810 may areas. baccalaureate degrees. The board, upon recommendation of the faculty, may also confer honorary associate of arts degrees upon persons other than graduates of the community college, in recognition of their learning or devotion to education, literature, art, or science. degree may be conferred in consideration of the payment of money or the donation of any kind of property;

- (13) Shall enforce the rules prescribed by the state board for community and technical colleges for the government of community and technical colleges, students and teachers, and adopt such rules and perform all other acts not inconsistent with law or rules of the state board for community and technical colleges as the board of trustees may in its discretion deem necessary or appropriate to the administration of college districts: PROVIDED, That such rules shall include, but not be limited to, rules relating to housing, scholarships, conduct at the various community and technical college facilities, and discipline: PROVIDED, FURTHER, That the board of trustees may suspend or expel from community and technical colleges students who refuse to obey any of the duly adopted rules;
- (14) May, by written order filed in its office, delegate to the president or district president any of the powers and duties vested in or imposed upon it by this chapter. Such delegated powers and duties may be exercised in the name of the district board;
- (15) May perform such other activities consistent with this chapter and not in conflict with the directives of the college board;
- (16) Notwithstanding any other provision of law, may offer educational services on a contractual basis other than the tuition and fee basis set forth in chapter 28B.15 RCW for a special fee to private or governmental entities, consistent with rules adopted by the state board for community and technical colleges: PROVIDED, That the whole of such special fee shall go to the college district and be not less than the full instructional costs of such services including any salary increases authorized by the legislature for community and technical college employees during the term of the agreement: PROVIDED FURTHER, That enrollments generated hereunder shall not be counted toward the

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official enrollment level of the college district for state funding purposes;

- (17) Notwithstanding any other provision of law, may offer educational services on a contractual basis, charging tuition and fees as set forth in chapter 28B.15 RCW, counting such enrollments for state funding purposes, and may additionally charge a special supplemental fee when necessary to cover the full instructional costs of such services: PROVIDED, That such contracts shall be subject to review by the state board for community and technical colleges and to such rules as the state board may adopt for that purpose in order to assure that the sum of the supplemental fee and the normal state funding shall not exceed the projected total cost of offering the educational service: PROVIDED FURTHER, That enrollments generated by courses offered on the basis of contracts requiring payment of a share of the normal costs of the course will be discounted to the percentage provided by the college;
- (18) Shall be authorized to pay dues to any association of trustees that may be formed by the various boards of trustees; such association may expend any or all of such funds to submit biennially, or more often if necessary, to the governor and to the legislature, the recommendations of the association regarding changes which would affect the efficiency of such association;
- (19) May participate in higher education centers and consortia that involve any four-year public or independent college or university: PROVIDED, That new degree programs or off-campus programs offered by a four-year public or independent college or university in collaboration with a community or technical college are subject to approval by the higher education coordinating board under RCW 28B.76.230; and
- 29 (20) Shall perform any other duties and responsibilities imposed by 30 law or rule of the state board.

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