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- 1 **SHB 1569** - H AMD 124 FAILED 3-14-91
- 2 By Representatives Moyer and Paris
- 3 On page 1 of the amendment by the Committee on Revenue strike
- all material after line 6 and insert: 4

5 Sec. 1. PURPOSE AND INTENT. It is the purpose and NEW SECTION. intent of the legislature, through this chapter, to organize the foundation for providing community-based long-term care and support services through an integrated, comprehensive system that promotes human dignity and recognizes the individuality of all functionally 10 disabled persons. The legislative goal is to ultimately make this system available, accessible, and responsive to all citizens based upon 12 an assessment of their functional disabilities. The legislature 13 recognizes that families, volunteers, and community organizations are 14 absolutely essential for delivery of effective and efficient community-15 based long-term care and support services and it is a purpose of this chapter to support and strengthen that private and public service 17 infrastructure. It is further a goal of this legislature to ultimately 18 provide secured benefit assurance in perpetuity without requiring 19 family or program beneficiary impoverishment for service eligibility.

-1-HRC

- 1 <u>NEW SECTION.</u> **Sec. 2.** DEFINITIONS. Unless the context clearly
- 2 requires otherwise, the definitions in this section apply throughout
- 3 this chapter.
- 4 (1) "Administrative entity" means an agency of state, regional, or
- 5 local government or a private nonprofit organization that has entered
- 6 into an agreement with the board to administer any part of the program.
- 7 (2) "Board" means the community-based long-term care secured
- 8 benefit program board.
- 9 (3) "Committee" means the community-based long-term care secured
- 10 benefit program policy advisory committee established pursuant to this
- 11 act.
- 12 (4) "Community-based long-term care and support services" means
- 13 services and support provided to program beneficiaries in accordance
- 14 with this act.
- 15 (5) "Federal poverty level" means the annual poverty guidelines
- determined annually by the United States department of health and human
- 17 services, or its successor agency.
- 18 (6) "Functionally disabled person" means a person who, because of
- 19 a recognized chronic physical or mental condition or disease: (a)
- 20 Needs care, support, supervision, or monitoring to perform activities
- 21 of daily living or instrumental activities of daily living; or (b)
- 22 needs support to ameliorate or compensate for the effect of the chronic
- 23 physical mental condition or disease.
- 24 (7) "Habilitation service" means services to assist persons in
- 25 acquiring and maintaining life skills and to raise, maintain, or
- 26 support their levels of physical, mental, social, and vocational
- 27 functioning. "Habilitation services" shall not include major
- 28 rehabilitative services to assist persons in regaining previously
- 29 existing bodily functions and life skills.

- 1 (8) "Program" means the community-based long-term care secured 2 benefit program established by this chapter.
- 3 (9) "Program beneficiary" means a person who has been determined to 4 be functionally disabled and eliqible to receive services through the

5 program.

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6 PART I

7 ADMINISTRATION OF THE COMMUNITY-BASED

LONG-TERM CARE SECURED BENEFIT PROGRAM

- 9 NEW SECTION. Sec. 3. INTENT REGARDING PROGRAM ADMINISTRATION. 10 is the intent of the legislature that administration of the program 11 includes active participation by program beneficiaries, their families, 12 and communities in public discussions, service planning, decision making, and service delivery. An independent board, representing 13 payors and functionally disabled persons, shall administer this chapter 14 15 within statutory guidelines established by the legislature. Administrative entities shall encourage creativity, innovation, and 16 17 community involvement in the development and implementation of Information systems shall be developed to assess program 18 outcomes and to assure state-wide adherence to baseline levels of 19 service availability and quality. A simplified, independent 20 inspection, monitoring and correction function shall be established 21 22 within the system.
- NEW SECTION. Sec. 4. ESTABLISHMENT AND POWERS OF BOARD. (1) The community-based long-term care secured benefit program board is hereby established. The board shall be composed of five members appointed by the governor. At least one member of the board shall represent

- 1 functionally disabled persons. The chairperson of the board shall be
- 2 chosen by the vote of a majority of the members of the board.
- 3 (2) The governor shall appoint the initial members of the board to
- 4 staggered terms not to exceed eight years, with three members of the
- 5 board serving at least four years. Members appointed thereafter shall
- 6 serve four-year terms, and may serve for up to two terms. Members of
- 7 the board shall be compensated in accordance with RCW 43.03.250 and
- 8 shall be reimbursed for their travel expenses while on official
- 9 business in accordance with RCW 43.03.050 and 43.03.060. Meetings of
- 10 the board shall be at the call of the chairperson.
- 11 (3) The board shall have the following powers and duties:
- 12 (a) To plan, design, and administer two pilot programs, no more
- 13 than one of which may be located west of the Cascade divide, to test
- 14 regionally operated systems of community-based long-term care and
- 15 support services that provides a coordinated system of care and support
- 16 for functionally disabled persons through regional administrative
- 17 entities, using family, volunteer, and community resources to the
- 18 greatest extent possible, in which functionally disabled persons and
- 19 resources are directed toward the least restrictive and least costly
- 20 service appropriate for each such person;
- 21 (b) To manage the monies appropriated by this act for the purpose
- 22 of supporting the two pilot programs;
- 23 (c) To administer program benefits, and to determine the scope of
- 24 community-based long-term care and support services covered by the
- 25 program in accordance with this act;
- 26 (i) In determining the scope of services, the board shall maintain
- 27 the financial integrity of this act;
- 28 (ii) The board shall define the scope of transportation services
- 29 that can be funded by the program in accordance with this act. In

- defining the scope of transportation services, the board shall consider
- 2 the appropriate role of paratransit systems;
- 3 (d) To develop uniform functional disability assessments that
- 4 accurately measure the abilities and disabilities of functionally
- 5 disabled persons of all ages, and determine the entity or entities
- 6 responsible for conducting such assessments;
- 7 (e) To develop performance standards, to the extent not
- 8 specifically established by this chapter, based upon the
- 9 recommendations of the long-term care commission and its technical
- 10 advisory committees, with input from functionally disabled persons,
- 11 their families, long-term care service providers, and administrators.
- 12 Performance standards shall emphasize outcomes, rather than the manner
- in which services are administered. Performance standards shall, to the
- 14 greatest extent practicable, promote leveraging of family and community
- 15 resources available to each program beneficiary and shall include
- 16 consideration of the extent to which each program beneficiary's plan of
- 17 care builds on the support available to that individual from their
- 18 family and the community;
- 19 (f) To administer and adjust the sliding fee scale as necessary, in
- 20 accordance with this act;
- 21 (g) To engage in quality assurance activities in accordance with
- 22 this act;
- 23 (h) To develop payment and cost control mechanisms for community-
- 24 based long-term care and support services;
- 25 (i) To design and administer a long-term care information system in
- 26 accordance with this act;
- 27 (j) To develop mechanisms to assure that the program is coordinated
- 28 with the acute health care services system and the vocational
- 29 rehabilitation services system;

- 1 (k) To coordinate with other relevant entities to plan for
- 2 development of an appropriately trained long-term care work force;
- 3 (1) To contract with and monitor administrative model projects in
- 4 accordance with this act;
- 5 (m) To delegate its authority, when deemed appropriate by the
- 6 board, to other public or private entities; and
- 7 (n) To adopt rules pursuant to chapter 34.05 RCW necessary to carry
- 8 out the responsibilities established in this chapter.
- 9 (4) The board shall employ staff as necessary to fulfill its
- 10 responsibilities and duties. The program director and up to five other
- 11 employees are exempt from state civil service law, chapter 41.06 RCW.
- 12 Remaining staff are subject to the state civil service law, chapter
- 13 41.06 RCW. In addition, the board may contract with third parties for
- 14 services necessary to carry out its responsibilities and duties to the
- extent not prohibited by RCW 41.06.380.
- 16 NEW SECTION. Sec. 5. ESTABLISHMENT OF POLICY ADVISORY COMMITTEE.
- 17 (1) The community-based long-term care secured benefit program policy
- 18 advisory committee is hereby established. The committee shall be
- 19 composed of thirteen members appointed by the board. Committee
- 20 membership shall be geographically balanced, ethnically and culturally
- 21 diverse, and representative of persons with differing types of
- 22 functional disabilities. At least half of the members shall be
- 23 functionally disabled persons or their advocates, who shall not be paid
- 24 long-term care services providers.
- 25 (2) The committee shall:
- 26 (a) Advise the board regarding planning and administration of the
- 27 program; and

- 1 (b) Review and comment upon state policies, programs, and actions
- 2 that affect program beneficiaries, with the intent of assuring maximum
- 3 coordination with long-term care and support services, and maximum
- 4 responsiveness to the needs of program beneficiaries.
- 5 (3) The committee shall meet at least quarterly. Committee members
- 6 shall be reimbursed for travel expenses pursuant to RCW 43.03.050 and
- 7 43.03.060.
- 8 <u>NEW SECTION.</u> **Sec. 6.** QUALITY ASSURANCE. (1) The board is
- 9 responsible for quality assurance activities relating to licensing,
- 10 monitoring, and enforcement of performance standards applicable to
- 11 administrative entities. The department of health shall be responsible
- 12 for licensing and monitoring community-based long-term care and support
- 13 service providers. In its quality assurance activities, the board
- 14 shall emphasize review of service outcomes, rather than the manner in
- 15 which services are administered.
- 16 (2) Quality assurance activities shall include but not be limited
- 17 to:
- 18 (a) Establishment of licensure and certification requirements for
- 19 and monitoring of administrative entities. The department of health
- 20 shall administer existing licensing and monitoring programs for
- 21 community-based long-term care and support service providers, and their
- 22 employees. The board may request that licensing standards be developed
- 23 by the legislature or the department of health for community-based
- 24 long-term care and support services that are not regulated under
- 25 existing statutes or rules.
- 26 (b) Monitoring and investigation of performance by administrative
- 27 entities and community-based long-term care and support service
- 28 providers, and their employees, including the establishment of

- 1 mechanisms to receive and respond to reports of abuse, neglect,
- 2 malpractice, misfeasance, and contractual violations by such entities
- 3 and providers;
- 4 (c) Imposition of sanctions against administrative entities for
- 5 abuse, neglect, malpractice, misfeasance, and contractual violations,
- 6 which shall include withholding or requiring the withholding of
- 7 payment, terminating or requiring the termination of contracts,
- 8 injunctive remedies, civil penalties, receivership, and referral for
- 9 prosecution; and
- 10 (d) Retrospective monitoring of data gathered through the
- information system established by this act.
- 12 (3) The board shall provide for an independent office of the
- 13 inspector general to assist in carrying out the quality assurance
- 14 powers and duties established in this section, which office shall
- 15 report directly to the board and which shall annually report to the
- 16 legislature on the quality of community-based long-term care and
- 17 support services provided to functionally disabled persons.
- 18 (4) By petition to the board, a program beneficiary may initiate,
- 19 or intervene in, any proceeding in which the board is taking an
- 20 enforcement action against an administrative entity or community-based
- 21 long-term care provider serving the program beneficiary.
- 22 (5) Contracts with administrative entities shall specify the
- 23 quality assurance activities that will be undertaken by the
- 24 administrative entity. Such activities shall include monitoring of
- 25 contracts between administrative entities and community-based long-term
- 26 care and support services providers, establishment of program
- 27 beneficiary complaint resolution mechanisms, and other activities
- 28 deemed appropriate by the board.

1 PART II

2. COMMUNITY-BASED LONG-TERM CARE SERVICES

NEW SECTION. Sec. 7. INTENT REGARDING SERVICES. It is the intent 3 of this act relating to community-based long-term care and support 4 5 services that such services be defined as noninstitutional services 6 that are primarily habilitative which would allow program beneficiaries 7 to live and otherwise function in their community as independently as practicable. Although these services do not include nursing homes, 8 state institutions, or health care facilities, it is necessary that 9 10 these functions be coordinated with the community-based long-term care 11 Technical, demographic, and cultural changes make it 12 impossible to prescribe a complete list of services or define by 13 program the array of services that could meet the intent and purposes of this chapter. It is the intent of this section to include those 14 services commonly considered "community-based," and 15 to allow 16 flexibility in defining new or additional services that will contribute to the purpose and intent of this chapter. It is recognized that 17 18 uniform systems of assessment and case management are essential for 19 monitoring equity and quality in service delivery, measuring outcomes, 20 and assuring the most effective use of public and private expenditures. It is recognized that availability of services does not guarantee their 21 22 use, and that aggressive targeting and outreach, and culturally and 2.3 linguistically accessible and appropriate services, are necessary to 24 assure that services are available to the most dispossessed in our 25 communities.

26 NEW SECTION. Sec. 8. COMMUNITY-BASED LONG-TERM CARE AND SUPPORT 27

- 1 include, at a minimum, those services included in subsection (2) of
- 2 this section and provided in accordance with subsection (3) of this
- 3 section. Community-based long-term care and support services may be
- 4 provided in a nonresidential setting, a program beneficiary's home, or
- 5 other residential settings not specifically excluded pursuant to
- 6 subsection (4) of this section.
- 7 (2) Community-based long-term care and support services shall
- 8 include at least the following services:
- 9 (a) Public education;
- 10 (b) Telephone information and assistance, including screening and
- 11 possible referral for case management assessment;
- (c) Gatekeeper, or other outreach component;
- 13 (d) Case management, which shall include:
- 14 (i) A multidimensional assessment of the functionally disabled
- 15 person's health and long-term care needs. No cost-sharing shall be
- 16 imposed for this modality;
- 17 (ii) Development of a comprehensive care plan negotiated by the
- 18 program beneficiary and his or her case manager, which meets minimum
- 19 standards established by the board to prevent overly subjective
- 20 determinations of service needs, and which is subject to an appeal
- 21 mechanism that provides an opportunity for informal review prior to a
- 22 fair hearing;
- 23 (iii) Initiation, coordination, and monitoring of all long-term
- 24 care services needed by a program beneficiary, including those services
- 25 not funded by the program;
- 26 (iv) Involvement of each program beneficiary's family and other
- 27 support systems; and
- 28 (v) Reassessment and service termination;

- 1 (e) Personal and household assistance services to assist
- 2 individuals with activities of daily living and instrumental activities
- 3 of daily living;
- 4 (f) Respite care and family support services necessary to maintain
- 5 the program beneficiary in his or her family home;
- 6 (g) Nursing services;
- 7 (h) Day care and day health care for functionally disabled persons;
- 8 (i) Mental health day treatment and other mental health counseling;
- 9 (j) Habilitation services; and
- 10 (k) Transportation services, to the extent that the administrative
- 11 entity can demonstrate positive planning by the community through the
- 12 use of a local option tax or other method to provide paratransit or
- 13 specialized transportation services to program beneficiaries.
- 14 (3) Each functionally disabled person's participation in a
- 15 functional assessment performed by an entity designated by the board
- 16 pursuant to this act shall be a precondition to receipt of all long-
- 17 term care services, including those long-term care services not
- 18 provided through the program.
- 19 (4) Services performed by the following institutions shall not be
- 20 funded by this act, except as provided in subsection (5) of this
- 21 section:
- 22 (a) Nursing homes licensed pursuant to chapter 18.51 RCW;
- 23 (b) State institutions for developmentally disabled persons,
- 24 defined as residential habilitation centers in chapter 71A.20 RCW; and
- 25 (c) State institutions for mentally ill persons, including but not
- 26 limited to Eastern State Hospital and Western State Hospital.
- 27 (5) The board may establish criteria for funding community-based
- 28 long-term care and support services provided in a nursing home or other
- 29 health care facility, to the extent that use of such settings is cost-

- 1 effective and offers appropriate high quality services to program
- 2 beneficiaries.
- 3 (6) In determining whether services not explicitly included
- 4 pursuant to subsection (2) of this section or excluded pursuant to
- 5 subsection (4) of this section can be offered through the program, the
- 6 board shall consider the following criteria:
- 7 (a) Protection of the financial integrity of this act;
- 8 (b) The extent to which the service is consistent with the intent
- 9 and purposes of this chapter;
- 10 (c) The extent to which the service supports individual dignity and
- 11 independence;
- 12 (d) The needs of individual local communities;
- 13 (e) The effectiveness and efficiency of the service; and
- 14 (f) The extent of local community and volunteer participation in
- 15 providing the service.
- 16 NEW SECTION. Sec. 9. PROGRAM BENEFICIARY COST-SHARING. (1) The
- 17 board shall establish a sliding fee scale to determine a program
- 18 beneficiary's contribution to the cost of community-based long-term
- 19 care and support services provided to him or her through the program.
- 20 The sliding fee scale shall be designed to generate a minimum of twenty
- 21 percent of operating costs of the new system. Sliding fee and other
- 22 program beneficiary cost sharing payments shall not be imposed prior to
- 23 state-wide implementation of the program unless a program beneficiary
- 24 resides within a county served by a regional administrative model
- 25 project and cost sharing payments for community-based long-term care
- 26 and support services that program beneficiary is receiving are not
- 27 prohibited by federal law.
- 28 (2) The sliding fee scale shall:

- (a) Base the level of a program beneficiary's contribution on that individual's gross household income, giving appropriate consideration to family size. In determining gross household income, the income of an applicant's spouse shall be considered available to the applicant, and the income of a minor applicant's parents shall be considered available to that minor. The board shall define "income" and other
- available to that minor. The board shall define "income" and other relevant criteria by rule;
- 8 (b) Provide that for program beneficiaries with gross household 9 income below one hundred fifty percent of the federal poverty level, 10 cost-sharing shall not have the effect of discouraging appropriate use 11 of necessary community-based long-term care and support services;
- 12 (c) Provide for limits on annual cost-sharing obligation for each 13 program beneficiary's household.
- 14 (3) To affect community-based long-term care and support service 15 utilization, the board may establish copayments or deductibles which:
- 16 (a) May be imposed in lieu of the sliding fee scale for program
 17 beneficiaries requiring small amounts of community-based long-term care
 18 and support services; and
- 19 (b) Shall not have the effect of discouraging appropriate use of 20 necessary community-based long-term care and support services for 21 program beneficiaries with gross household incomes below one hundred 22 fifty percent of the federal poverty level.
- NEW SECTION. Sec. 10. RIGHT TO REFUSE SERVICES. Nothing contained in this chapter shall be construed to require a program beneficiary to accept services, except to the extent provided otherwise by chapters 71.05, 11.88, and 11.92 RCW.

27 PART III

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1 IMPLEMENTING THE NEW COMMUNITY-BASED

2 LONG-TERM CARE SYSTEM

- NEW SECTION. Sec. 11. INTENT RELATING TO IMPLEMENTATION. It is 3 4 the intent of the legislature that state-wide community-based long-term 5 care and support services be modeled through two regional pilot 6 projects that will test various administrative structures. Lessons 7 learned through the pilot projects will be applied to development of the state-wide community-based system. During the initial phase, 8 9 additional community-based long-term care and support services will be 10 provided through medicaid and other expansions using revenue from the 11 appropriation supporting this act.
- NEW SECTION. Sec. 12. IMPLEMENTATION. (1) The board shall adopt a schedule for the orderly development of the delivery of services and availability of the program to functionally disabled residents living in the area of the regional administrative model projects conducted in accordance with this act.
 - (2) Current categorical long-term care systems shall merge into the program on a fixed future date, to be determined by the board after authorization by the legislature. Upon merger of these categorical systems, the needs of all disability groups shall be equitably addressed through the program, regardless of the administrative model adopted by the board.
- 23 NEW SECTION. Sec. 13. REGIONAL ADMINISTRATIVE MODEL PROJECTS.
- 24 (1) Regional administrative model projects shall plan, coordinate, and
- 25 administer community-based long-term care and support services for a

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- 1 designated region composed of one or more counties with a total
- 2 population of at least forty thousand.
- 3 (2) Regional administrative model projects shall satisfy the
- 4 following criteria:
- 5 (a) Have the support of the county authority for the county or
- 6 counties included in the project site;
- 7 (b) Build upon support available to each program beneficiary from
- 8 the individual's family, community, and local business;
- 9 (c) Existing regional and local advisory councils, such as councils
- 10 on aging, developmental disabilities, and mental health established
- 11 under state or federal law, and multicultural and multi-ethnic groups
- 12 will be involved in the proposed long-term care delivery system;
- 13 (d) Services to minimize the effects of degenerative and
- 14 debilitating conditions that result in a loss of independence will be
- 15 offered. Such a plan might include a mechanism to support people who
- 16 are at risk of rapid deterioration without support;
- 17 (e) Identify mechanisms that will be used to coordinate services
- 18 with the acute health care and vocational rehabilitation systems;
- 19 (f) Identify mechanisms to coordinate services with regional
- 20 support networks established pursuant to chapter 71.24 RCW, including,
- 21 but not limited to, formal interagency agreements detailing the roles
- 22 and responsibilities of the regional support network and the regional
- 23 administrative model project in meeting the needs of persons whose
- 24 functional disability is related in whole or in part to mental illness;
- 25 (g) Transportation needs will be assessed and addressed;
- 26 (h) Identify mechanisms that will be used to control nursing costs;
- 27 (i) Provide directly or by contract case management services that
- 28 include:

- 1 (i) A multidimensional assessment of the functionally disabled
- 2 person's health and long-term care needs. No cost-sharing shall be
- 3 imposed for this modality;
- 4 (ii) Development of a comprehensive care plan negotiated by the
- 5 program beneficiary and his or her case manager, which meets minimum
- 6 standards established by the board to prevent overly subjective
- 7 determinations of service needs, and which is subject to an appeal
- 8 mechanism that provides an opportunity for informal review prior to a
- 9 fair hearing;
- 10 (iii) Initiation, coordination, and monitoring of all long-term
- 11 care services needed by a program beneficiary, including those services
- 12 not funded by the program;
- 13 (iv) Involvement of each program beneficiary's family and other
- 14 support systems; and
- 15 (v) Reassessment and service termination;
- 16 (j) Include mechanisms to ensure access to culturally and
- 17 linguistically appropriate services by minority and limited English
- 18 speaking populations.
- 19 (3) In contracting for regional administrative model project sites,
- 20 the board shall:
- 21 (i) Utilize competitive bidding procedures;
- 22 (ii) Issue planning grants and contracts to operate regional
- 23 administrative model projects in no more than two sites. No more than
- 24 one site may be comprised west of the Cascade mountains. To the
- 25 greatest extent possible, giving consideration to applications received
- 26 and an applicant's ability to comply with relevant performance
- 27 standards:
- 28 Planning grants shall have a duration of July 1, 1992, through June
- 29 30, 1993.

- 1 Contracts to operate regional administrative model projects shall
- 2 have a duration of two years, beginning on or after July 1, 1993 if
- 3 funds are appropriated by the 53rd legislature for that purpose and
- 4 shall;
- 5 (iii) To the greatest extent possible, contract for a diversity of
- 6 case management models. At least one of the models shall utilize a
- 7 case management model in which the case manager authorizes and manages
- 8 services within budgeted funds.
- 9 (iv) Include remedies in the contracts for failure to comply with
- 10 the terms of the contract, including intermediate remedies in addition
- 11 to termination of a contract.
- 12 NEW SECTION. Sec. 14. EVALUATION OF REGIONAL ADMINISTRATIVE MODEL
- 13 PROJECTS. The board shall develop criteria to evaluate the success and
- 14 failure of the regional administrative model projects established
- 15 pursuant to this act in meeting the intent and purposes of this
- 16 chapter. The board shall contract with an independent entity to
- 17 evaluate:
- 18 (1) The regional administrative model projects using the criteria
- 19 developed pursuant to this section; and
- 20 (2) The actions taken by the board to implement this chapter giving
- 21 consideration to this chapter's intent and purposes.
- 22 A report detailing the results of the evaluation shall be submitted
- 23 to the governor and appropriate committees of the legislature no later
- 24 than three years following initiation of the regional administrative
- 25 model projects.

1	NEW SECTION	Sec. 15.	INFORMATION SYSTEM.	The bo	ard shall	design
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- 2 and administer a long-term care information system. In designing the
- 3 information system, the board shall pursue the following objectives:
- 4 (1) Use of a single common identifier for each functionally
- 5 disabled person using long-term care services;
- 6 (2) Ability to track each functionally disabled person's use of
- 7 long-term care services;
- 8 (3) Protection of confidentiality for functionally disabled persons
- 9 using long-term care services; and
- 10 (4) Access to nonconfidential information relating to available
- 11 long-term care services, training information for caregivers, and
- 12 service utilization and cost data for planners and policymakers.
- 13 NEW SECTION. Sec. 16. ADMINISTRATION OF LONG-TERM CARE SERVICES
- 14 PENDING STATE-WIDE IMPLEMENTATION OF PROGRAM. Pending merger of
- 15 current categorical long-term care systems into the program as provided
- in this act, other than in the regional administrative model project
- 17 sites, current long-term care services administration shall continue.
- 18 During this period, subject to board approval, agencies administering
- 19 community-based long-term care and support services may make
- 20 administrative changes consistent with the intent and purposes of this
- 21 chapter and as otherwise authorized by law.
- 22 PART IV
- FINANCING COMMUNITY-BASED
- 24 LONG-TERM CARE SERVICES
- 25 <u>NEW SECTION.</u> **Sec. 17.** INTENT RELATING TO FINANCING. Recognizing
- 26 that financial stability is essential to success of a comprehensive

- 1 long-term care system and that current and future demands are exceeding
- 2 available financial resources, an appropriation of state general funds,
- 3 matching federal funds, public insurance funds, and sliding fee
- 4 contributions by program beneficiaries shall be established. The
- 5 legislature recognizes that development and implementation of the
- 6 program will involve significant cooperation and partnership between
- 7 Washington state and the federal government.
- 8 <u>NEW SECTION.</u> **Sec. 18.** FEDERAL/STATE RELATIONSHIP. The board
- 9 shall identify and request federal statutory waivers necessary to allow
- 10 federal funds currently used for community-based long-term care and
- 11 support services to be expended as provided in this chapter.
- 12 <u>NEW SECTION.</u> **Sec. 19.** FINANCING. (1) The secured benefit fund is
- 13 created in the state treasury. All receipts from sources specified in
- 14 this section shall be deposited in the fund. Moneys in the fund may be
- 15 spent only after appropriation and may be used only for carrying out
- 16 the purposes of this chapter.
- 17 (2) The secured benefit fund shall consist of:
- 18 (a) Legislative appropriations for general fund-state spending for
- 19 community-based long-term care and support services;
- 20 (b) Federal funds received by the state as payment for community-
- 21 based long-term care and support services, including but not limited to
- the medicare program, Title XVIII of the federal social security act,
- 23 and the medicaid program, Title XIX of the federal social security act;
- 24 and
- 25 (c) Program beneficiary cost-sharing as provided in this act.

- 1 <u>NEW SECTION.</u> Sec. 20. PRIVATE LONG-TERM CARE INSURANCE. The
- 2 private long-term care insurance commission is hereby established. The
- 3 commission shall be composed of seven members who shall be appointed by
- 4 the insurance commissioner. Commission members shall be reimbursed for
- 5 travel expenses pursuant to RCW 43.03.050 and 43.03.060.
- 6 (2) The commission shall review and make recommendations regarding
- 7 the role of long-term care insurance in the new system. The commission
- 8 shall report its recommendations to the board, the insurance
- 9 commissioner, and appropriate committees of the legislature on or
- 10 before December 1, 1992.
- 11 <u>NEW SECTION.</u> **Sec. 21.** IN-MIGRATION. (1) The legislature intends
- 12 that the program be available to established residents of Washington
- 13 state.
- 14 (2) To discourage relocation of functionally disabled persons from
- 15 other states into Washington to obtain program benefits, the board
- 16 shall require, as condition of receipt of program benefits by
- 17 functionally disabled persons who have not resided in Washington state
- 18 for a continuous period of twelve months prior to their application for
- 19 program benefits, that these individuals pay a monthly premium for
- 20 program benefits actuarially determined based upon the level and type
- 21 of benefits available through the program.
- 22 PART V
- 23 TRANSITION PERIOD PENDING FULL IMPLEMENTATION OF THE PROGRAM
- 24 <u>NEW SECTION.</u> **Sec. 22.** The legislature recognizes that state-wide
- 25 implementation of the community-based long-term care secured benefit
- 26 program will require four to five years, to allow completion of

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- necessary coordination with the federal government and sufficient 1 2 testing of regional administrative models. The legislature intends 3 that expenses for regional model administrative projects, including administration, monitoring, data collection, and evaluation be derived 4 from the funds provided by this act. The service expansions authorized 5 this 6 act shall be temporary measures pending state-wide 7 implementation of the community-based long-term care secured benefit 8 program.
- 9 NEW SECTION. Sec. 23. (1) During the transitional period from the 10 effective date of this section until state-wide implementation of the program, the legislature shall appropriate, and the executive shall 11 12 administer, all community-based long-term care funds except those necessary to administer and provide services through regional 13 administrative model projects, and matching funds and program 14 beneficiary cost sharing collected through such projects. 15
 - (2) Regional model administrative project funds shall be administered by the board. Regional model administrative projects shall receive funding for the number of functionally disabled persons in the county or counties served by the project in an amount equal to the per capita community-based long-term care expenditures for functionally disabled persons currently receiving state and federally funded services, and such additional funds determined by the board to be necessary for administration of the projects, including monitoring, data collection, and evaluation.
- (3) Upon completion and evaluation of the regional administrative model projects and enactment of legislation establishing the state-wide 27 administrative structure of the program, all community-based long-term

- 1 care funds shall be deposited into the secured benefit fund pursuant to
- 2 this act and administered by the board.
- 3 Sec. 24. RCW 74.09.510 and 1989 1st ex.s. c 10 s 8 are each

Medical assistance may be provided in accordance with eligibility

4 amended to read as follows:

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6 requirements established by the department of social and health services, as defined in the social security Title XIX state plan for 7 mandatory categorically needy persons and: (1) Individuals who would 8 be eliqible for cash assistance except for their institutional status; 9 10 (2) individuals who are under twenty-one years of age, who would be 11 eligible for aid to families with dependent children, but do not qualify as dependent children and who are in (a) foster care, (b) 12 13 subsidized adoption, (c) an intermediate care facility or intermediate care facility for the mentally retarded, or (d) inpatient 14 psychiatric facilities; (3) the aged, blind, and disabled who: 15 16 Receive only a state supplement, or (b) would not be eligible for cash 17 assistance if they were not institutionalized; (4) individuals who would be eligible for but choose not to receive cash assistance; (5) 18 19 individuals who are enrolled in managed health care systems, who have otherwise lost eligibility for medical assistance, but who have not 20 21 completed a current six-month enrollment in a managed health care system, and who are eligible for federal financial participation under 22 Title XIX of the social security act; (6) children and pregnant women 23 24 allowed by federal statute for whom funding is appropriated; (7)

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disabled children eighteen years of age or younger who require a level

of care provided in a hospital, nursing home, or intermediate care

facility for the mentally retarded and can be cared for in the

community for less than the cost of such institutional care, if such a

- 1 child would be eligible for medical assistance if he or she were in a
- 2 medical institution; and $((\frac{7}{1}))$ (8) other individuals eligible for
- 3 medical services under RCW 74.09.035 and 74.09.700 for whom federal
- 4 financial participation is available under Title XIX of the social
- 5 security act.
- 6 Sec. 25. RCW 74.09.520 and 1990 c 33 s 594 and 1990 c 25 s 1 are
- 7 each reenacted and amended to read as follows:
- 8 (1) The term "medical assistance" may include the following care
- 9 and services: (a) Inpatient hospital services; (b) outpatient hospital
- 10 services; (c) other laboratory and x-ray services; (d) skilled nursing
- 11 home services; (e) physicians' services, which shall include prescribed
- 12 medication and instruction on birth control devices; (f) medical care,
- 13 or any other type of remedial care as may be established by the
- 14 secretary; (g) home health care services; (h) private duty nursing
- 15 services; (i) dental services; (j) physical therapy and related
- 16 services; (k) prescribed drugs, dentures, and prosthetic devices; and
- 17 eyeglasses prescribed by a physician skilled in diseases of the eye or
- 18 by an optometrist, whichever the individual may select; (1) personal
- 19 care services, as provided in this section; (m) hospice services; (n)
- 20 community-supported living arrangements for developmentally disabled
- 21 persons; (o) other diagnostic, screening, preventive, and
- 22 rehabilitative services; and (((0))) like services when furnished
- 23 to a handicapped child by a school district as part of an
- 24 individualized education program established pursuant to RCW
- 25 28A.155.010 through 28A.155.100. For the purposes of this section, the
- 26 department may not cut off any prescription medications, oxygen
- 27 supplies, respiratory services, or other life-sustaining medical
- 28 services or supplies.

- "Medical assistance," notwithstanding any other provision of law, 1 2. shall not include routine foot care, or dental services delivered by 3 any health care provider, that are not mandated by Title XIX of the social security act unless there is a specific appropriation for these 4 services. Services included in an individualized education program for 5 6 a handicapped child under RCW 28A.155.010 through 28A.155.100 shall not 7 qualify as medical assistance prior to the implementation of the funding process developed under RCW 74.09.524. 8
- 9 (2) The department shall amend the state plan for medical assistance under Title XIX of the federal social security act to include personal care services, as defined in 42 C.F.R. 440.170(f), in the categorically needy program.
- 13 (3) The department shall adopt, amend, or rescind such 14 administrative rules as are necessary to ensure that Title XIX personal 15 care services are provided to eligible persons in conformance with 16 federal regulations.
- 17 (a) These administrative rules shall include financial eligibility
 18 indexed according to the requirements of the social security act
 19 providing for medicaid eligibility.
- 20 (b) The rules shall require clients be assessed as having a medical 21 condition requiring assistance with personal care tasks. Plans of care 22 must be approved by a physician and reviewed by a nurse every ninety 23 days.
- 24 (4) The department shall design and implement a means to assess the 25 level of functional disability of persons eligible for personal care 26 services under this section. The personal care services benefit shall 27 be provided to the extent funding is available according to the 28 assessed level of functional disability. Any reductions in services 29 made necessary for funding reasons should be accomplished in a manner

- 1 that assures that priority for maintaining services is given to persons
- 2 with the greatest need as determined by the assessment of functional
- 3 disability.
- 4 (5) The department shall report to the appropriate fiscal
- 5 committees of the legislature on the utilization and associated costs
- 6 of the personal care option under Title XIX of the federal social
- 7 security act, as defined in 42 C.F.R. 440.170(f), in the categorically
- 8 needy program. This report shall be submitted by January 1, 1990, and
- 9 submitted on a yearly basis thereafter.
- 10 (6) Effective July 1, 1989, the department shall offer hospice
- 11 services in accordance with available funds. The department shall
- 12 provide a complete accounting of the costs of providing hospice
- 13 services under this section by December 20, 1990. The report shall
- 14 include an assessment of cost savings which may result by providing
- 15 hospice to persons who otherwise would use hospitals, nursing homes, or
- 16 more expensive care. The hospice benefit under this section shall
- 17 terminate on June 30, 1991, unless extended by the legislature.
- 18 **Sec. 26.** RCW 74.09.700 and 1989 c 87 s 3 are each amended to read
- 19 as follows:
- 20 (1) To the extent of available funds, medical care may be provided
- 21 under the limited casualty program to persons not otherwise eligible
- 22 for medical assistance or medical care services who are medically needy
- 23 as defined in the social security Title XIX state plan and medical
- 24 indigents in accordance with medical eligibility requirements
- 25 established by the department. This includes residents of skilled
- 26 nursing homes, intermediate care facilities, and intermediate care
- 27 facilities for the mentally retarded who are aged, blind, or disabled
- 28 as defined in Title XVI of the federal social security act and whose

- 1 income exceeds three hundred percent of the federal supplement security
- 2 income benefit level.
- 3 (2) Determination of the amount, scope, and duration of medical
- 4 coverage under the limited casualty program shall be the responsibility
- of the department, subject to the following:
- 6 (a) Only inpatient hospital services; outpatient hospital and rural
- 7 health clinic services; physicians' and clinic services; prescribed
- 8 drugs, dentures, prosthetic devices, and eyeglasses; skilled nursing
- 9 home services, intermediate care facility services, and intermediate
- 10 care facility services for the mentally retarded; home health services;
- other laboratory and x-ray services; rehabilitative services; medically
- 12 necessary transportation; and other services for which funds are
- 13 specifically provided in the omnibus appropriations act shall be
- 14 covered;
- 15 (b) <u>Personal care and hospice services shall be covered for persons</u>
- 16 who are medically needy as defined in the social security Title XIX
- 17 <u>state plan;</u>
- 18 (c) Persons who are medically indigent and are not eligible for a
- 19 federal aid program shall satisfy a deductible of not less than one
- 20 hundred dollars nor more than five hundred dollars in any twelve-month
- 21 period;
- 22 (((c))) (d) Medical care services provided to the medically
- 23 indigent and received no more than seven days prior to the date of
- 24 application shall be retroactively certified and approved for payment
- 25 on behalf of a person who was otherwise eligible at the time the
- 26 medical services were furnished: PROVIDED, That eligible persons who
- 27 fail to apply within the seven-day time period for medical reasons or
- 28 other good cause may be retroactively certified and approved for
- 29 payment.

- 1 (3) The department shall establish standards of assistance and
- 2 resource and income exemptions. All nonexempt income and resources of
- 3 limited casualty program recipients shall be applied against the cost
- 4 of their medical care services.
- 5 <u>NEW SECTION.</u> **Sec. 27.** A new section is added to chapter 74.09 RCW
- 6 to read as follows:
- 7 The department shall make the following changes in the community
- 8 options program entry system program waiver, to the extent such changes
- 9 are permissible under section 1915(c) of the federal social security
- 10 act, to increase that program's ability to meet the community-based
- 11 long-term care needs of functionally disabled persons who would
- 12 otherwise require nursing-home care:
- 13 (1) Cover services such as assisted living housing units, adult day
- 14 care, respite care, home-delivered meals, home modifications, and
- 15 electronic emergency response systems;
- 16 (2) Change the monthly service expenditure lid so that, in the
- 17 aggregate, the cost of services to recipients does not exceed the cost
- 18 of nursing-home care, rather than applying such test to each such
- 19 individual recipient; and
- 20 (3) Provide that the personal maintenance costs that are covered
- 21 with a recipient's own income are no longer counted against the monthly
- 22 service expenditure lid on the cost of their care plan.
- NEW SECTION. Sec. 28. A new section is added to chapter 71A.12
- 24 RCW to read as follows:
- 25 For each developmentally disabled person who is moved from a
- 26 residential habilitation center into the community, a biennial amount
- 27 adjusted for inflation equivalent to the amount of state funds that

- 1 would have been spent to care for that individual in the residential
- 2 habilitation center shall be deposited into the secured benefit fund
- 3 established pursuant to this act, to finance long-term care services in
- 4 the community where the individual resides.
- 5 NEW SECTION. Sec. 29. A new section is added to chapter 74.09 RCW
- 6 to read as follows:
- 7 The department shall make every practicable effort to develop, in
- 8 cooperation with one or more health maintenance organizations
- 9 registered pursuant to chapter 48.46 RCW, a request for a demonstration
- 10 waiver under the federal social security act to establish a social
- 11 health maintenance organization.
- 12 <u>NEW SECTION.</u> **Sec. 30.** SEVERABILITY. If any provision of this act
- or its application to any person or circumstance is held invalid, the
- 14 remainder of the act or the application of the provision to other
- 15 persons or circumstances is not affected.
- 16 <u>NEW SECTION.</u> **Sec. 31.** EFFECTIVE DATE. (1) Sections 1 through 21,
- 17 23, and 30 of this act are necessary for the immediate preservation of
- 18 the public peace, health, or safety, or support of the state government
- 19 and its existing public institutions, and shall take effect July 1,
- 20 1991.
- 21 (2) Sections 22, 24 through 29, and 35 of this act shall take
- 22 effect July 1, 1992.
- NEW SECTION. Sec. 32. Part and section headings as used in this
- 24 act do not constitute any part of the law.

- 1 NEW SECTION. Sec. 33. Sections 1 through 21, 23, and 30 of
- 2 this act shall constitute a new chapter in Title 70 RCW.
- 3 NEW SECTION. Sec. 34. The sum of sixteen million dollars, or
- 4 as much thereof as may be necessary, is appropriated for the biennium
- 5 ending June 30, 1993, from the general fund to the community-based
- 6 long-term care secured benefit program board for the purposes of this
- 7 act.

<u>EFFECT:</u> This amendment establishes the community-based long-term care secured benefit program board and directs it to develop the plan for two regional administrative models. The employee - employer tax is removed.