PEBB Health Benefit Plan

Cost and Utilization Trends, Demographics, and Impacts of Alternative Consumer-Directed Health Plan

Second Engrossed Senate Bill 5773, Chapter 8 Laws of 2011, RCW 41.05.065 (6)

November 30, 2019



Financial Services Division P.O. Box 45510 Olympia, WA 98504-5510 Phone: (360) 725-9817 Fax: (360) 753-9152 www.hca.wa.go

Table of Contents

Executive Summary	2
Health Plan Cost and Service Utilization	
Enrollment and Demographics	
Impact of CDHP Enrollment on Cost of Other Plans' Bid Rate	
Annendix	6

Executive Summary

The Health Care Authority (HCA) is required to submit a report to relevant legislative policy and fiscal committees by November 30, 2015, and each year thereafter as directed by RCW 41.05.065(6)(b). This report evaluates the impact of offering a consumer-directed health plan (CDHP). Per RCW, the report includes information regarding:

- The health plan cost and service utilization;
- Enrollment and demographics; and
- The impacts of the CDHP enrollment on costs of other plans.

The appendix is a report by the actuarial firm, Milliman, Inc. The appendix includes details otherwise not included in this report.

Health Plan Cost and Service Utilization

This report utilizes data from 2016 through 2018. During these years, the Public Employees Benefits Board (PEBB) program offered three CDHPs. The CDHP plans were offered by the self-insured Uniform Medical Plan (UMP), as well as Kaiser Permanente NW (KPNW) and Kaiser Permanente WA (KPWA). Due to the low enrollment in the KPNW CDHP, the results of this plan are not included in this report.

Health plan cost and service utilization for the KPWA and UMP CDHPs were lower than all other plans for calendar year (CY) 2016 through CY 2018. For CY 2016 through CY 2018, allowed claims for the two CDHPs ranged from \$232 per member per month (PMPM) in CY 2016 to \$272 PMPM in CY 2018 (Chart 1, below). This was 47 to 52 percent lower than the KPWA and UMP Classic plans and KPWA Value plan allowed claims PMPM average.

The allowed claims for composite KPWA and UMP Classic plans and KPWA Value plans ranged from \$489 PMPM in CY 2016 to \$521 PMPM in CY 2018. Service utilization (per 1,000 members) shows a similar relationship. The allowed claims for composite UMP Accountable Care Plans (Puget Sound High Value Network and UW Medicine Accountable Care Network) ranged from \$364 PMPM in CY 2016 to \$389 PMPM in CY 2018. Service utilization in both KPWA and UMP CDHPs for CY 2016 to CY 2018 was 57 to 59 percent lower than KPWA and UMP Classic plans and KPWA Value plans.

See Exhibit 1 in the attached appendix for more details.



\$500 \$520.79 \$488.81 \$484.48 3463.66 \$400 \$389.18 \$300 \$272.38 \$232.47 \$200 \$100 \$-All CDHP All Accountable Care All Classic and Value All Plans ■CY2016 ■CY2017 ■CY2018

Chart 1 – Allowed Claim Costs per plan (PMPM)

Enrollment and Demographics

Based on the analysis provided by Milliman, Inc., the demographic information is consistent with the findings of the CDHP Legislative Report submitted in 2018.

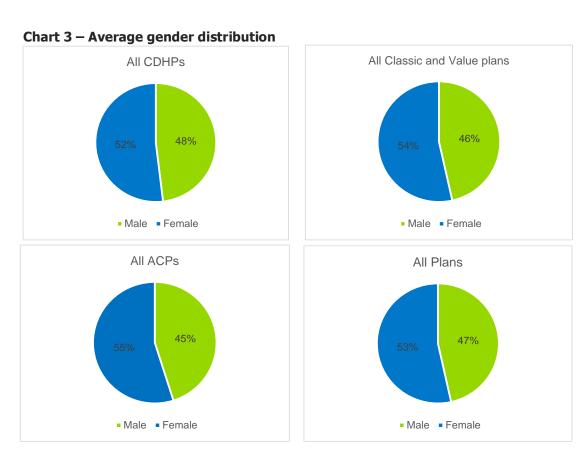
Enrollment in both the ACP plans and the CDHPs has increased slightly each year since 2016 (Chart 2, see next page). Additionally, enrollment in Classic and Value plans has decreased with the establishment of the ACPs in 2016. Members enrolled in the CDHP and ACP plans are younger than members enrolled in the Classic and Value plans (Appendix, Exhibit 2). However, there are no significant differences in the gender makeup of the CHDP and ACP members compared to the Classic and Value members (Chart 3, see next page). Although demographic distribution varies from plan to plan, it does not vary significantly year over year by plan.

PEBB Health Benefit Plan–Cost and Utilization Trends November 30,2019



Chart 2 – Average Member Enrollment





PEBB Health Benefit Plan–Cost and Utilization Trends November 30,2019

Impact of CDHP Enrollment on Cost of Other Plans' Bid Rate

Milliman, Inc. completed their analysis to determine the impacts of the CDHPs on the cost of other plans, with respect to bid rates, in hindsight; whereas actual bid rates are set prospectively using experience projections. This method measures the difference between the actual costs and the costs modeled in hindsight. A negative number indicates that members in a plan are underpaying compared to the hindsight review; inversely, a positive number indicates that members are overpaying compared to the hindsight review (Appendix, Table 1, pg. 4).

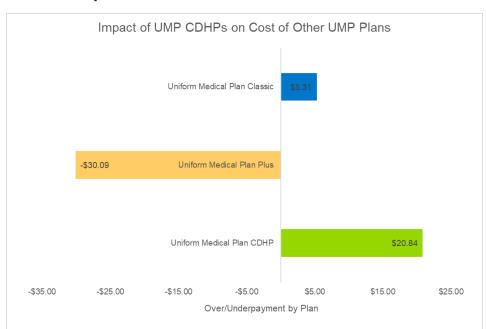


Chart 4 - Impact of UMP CDHP Plan on UMP Portfolio

In CY 2018, UMP Classic impact is an overpayment of \$5.31 per adult unit per month (PAUPM). This is \$4.88 PAUPM more than the impact calculated for all non-Medicare plans (\$0.43 PAUPM). This indicates that the employees in UMP Classic are overpaying more than the average PEBB non-Medicare employee. Inversely, members enrolled in the UMP ACP plans (UMP Plus) are underpaying in CY 2018 by \$30.09 PAUMP (Appendix, Exhibits 3a & 3b). These impacts could be based on a variety of benefit design differences among plans, cost assumptions and plan morbidity assumptions that are not accounted for during development of plan bid rates.

Due to their recent introduction, 2018 data should give the most complete illustration of how CDHPs and ACP plans are maturing within the PEBB portfolio. As all the PEBB health plans mature, it is expected that claims costs will vary. Data from 2018 best represents the outlook of the existing plans; however, the impacts of the plans will continue to change as they mature.

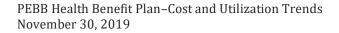


PEBB Health Benefit Plan–Cost and Utilization Trends November 30, 2019

Appendix

Milliman Inc. report regarding implementation of CDHPs and other alternative plans

July 16, 2019





July 18, 2019

Megan Atkinson

Tanya Deuel PEBB Finance Unit Manager Washington State HCA

Kate LaBelle Fiscal Info & Data Analyst Washington State HCA

1301 Fifth Avenue **Suite 3800**

Tel

Fax

Seattle, WA 98101-2605

+1 206 504 5631 +1 206 504 5561

+1 206 682 1295 Email: david.koenig@milliman.com ben.diederich@milliman.com

Delivered via email

Chief Financial Officer

Washington State HCA

Re: Legislative report regarding implementation of CDHPs and other alternative plans

Megan, Tanya, and Kate,

As requested, we have prepared this report to comply with the three legislative requirements set forth in the Revised Code of Washington (RCW) 41.05.065(6) relating to the establishment of the consumer driven health plan (CDHP) option for employees covered by the Public Employee Benefits Board (PEBB) program. We understand that you may use this information as a supplemental appendix to a formal report submitted by the Washington State Health Care Authority (HCA) to the Washington State Legislature. It is not appropriate for any other purpose and should be referenced in its entirety as supplementary material.

Executive summary

Overall our analysis continues to demonstrate that subscribers in the Uniform Medical Plan (UMP) CDHP pay a higher monthly premium contribution than what is actuarially supported by a hindsight review of the claims and risk profile. This impact is due to the complex mechanics of the bid rate development and employee contribution methodology utilized by PEBB. This excess premium contribution is offset by the combined HSA and Wellness Program contributions for subscribers in the UMP CDHP plan. These items are discussed in more detail in the analysis section of this report.

In this report, we are including the results from the Accountable Care Program (ACP) and related UMP plans. These plans began in 2016. In 2016 and 2017 the UMP Plus subscribers paid nearly the same amount as they would have under a hindsight review. In 2018, UMP Plus subscribers paid less than they would have under such review. This is a result of the under projection of costs relating to the trend guarantee that was expected to be in place for the UMP ACP program. During 2018 rate development the UMP Plus plan targeted a trend 3% lower than the UMP Classic plan from 2016 to 2017 and a 2% lower from 2017 to 2018. The ACP program guarantee structure has subsequently been renegotiated to be a comparison of the risk standardized performance between the Plus plans and the Classic plan within any given year. The result is a decrease in premium contribution required of UMP Plus relative to those required of UMP Classic. The timing of this analysis does not allow for consideration of the accountable care network (ACN) rewards or penalties that will ultimately impact the premium contributions. We expect the 2019 and 2020 rate development process to reflect the contract negotiation.

The results from the Kaiser Permanente of Washington (KPWA) plans are less stable from year to year, which is expected given the lower membership in the KPWA CDHP and ACP plans compared to the UMP CDHP and ACP plans. The analysis shows that the KPWA Value subscribers consistently paid less than they would have under this hindsight review. The CDHP, Sound Choice, and Classic subscribers do not show a clear pattern of paying more or less than expected. Over the three years included in this analysis

they have paid more and paid less, depending on the year and plan. Generally the under- and overpayments in the Classic plan have been small relative to the other plans.

The under- and over-payments in the 2015 review of CDHP and non-CDHP plans were stabilizing and decreasing as the claims and membership mature for the CDHPs, but the introduction of the ACP plans in 2016 appears to have brought back more variation in the results. As the CDHPs and ACP plans continue to mature and grow, we expect the projections underlying the employee contributions will continue to increase in accuracy and stability, and thus the under- and over-payment caused by the introduction of the CDHPs and the ACP plans should further decrease.

Scope of analysis

This analysis aims to address the data summaries and analyses specifically requested by the relevant RCW, and to analyze the impact of introducing the KPWA and UMP CDHP and ACP benefit plans into the PEBB portfolio starting in 2012 for CDHP and 2016 for ACP. In areas where the RCW was not sufficiently clear to prescribe a certain approach or data summary, care has been taken to develop a methodology and provide results that are actuarially sound and consistent with our understanding of the RCW. Although there are other policy implications associated with these summaries, discussion of these implications is outside of the scope of this report.

Analysis

We have organized the following sections of our analysis to correspond with the three RCW requirements: utilization and cost trends, demographics, and impact of CDHP on other plans.

Utilization and cost trends:

The analysis of utilization and cost trends is found in Exhibit 1. Allowed and paid claims per member per month (PMPM), member months, and utilization per 1,000 are displayed for each year and plan, and are based on the entirety of the PEBB non-Medicare risk pool enrollment. The utilization and allowed trends are calculated directly from the data and unadjusted for any changes in the population from year to year. The pharmacy claims utilization basis is quantity supplied. The portion of the overall allowed PMPM trend not explained by the utilization trend is presented as the unit cost and mix trend. This includes the impact of changes in unit cost due to contract negotiation with providers as well as changes in the underlying mix of high and low cost services provided from year to year across the various categories of service in the analysis.

Demographics:

Exhibit 2 includes the demographic summaries in total and by demographic groups. These groups include gender, age band, and member type (employee vs dependent). All counts are displayed as average members, which is total member months divided by 12.

Additionally, we have included an aggregate demographic rating factor for each plan and year based on the Milliman Health Cost Guidelines. This factor represents the relative claims cost expected from a large employer group based on their age and gender distribution, all other factors being equal. We provided this factor to allow for a quick comparison between plans and years of the age and gender demographics. This factor has not been normalized to a 1.0 for the PEBB population, so factors should not be compared to a 1.0 demographic factor, but rather to the factor of other plans or subtotals.

Synthesis of results for utilization and cost trends and demographics:

Several important conclusions can be drawn from the data presented in Exhibits 1 and 2, and are listed below for your consideration.

Offices in Principal Cities Worldwide

- The presence of the CDHPs and ACP plans is driving a lower claims trend Although the trend for the CDHPs has been relatively volatile over the past several years and there are only two years of trends for the ACP plans, the migration of members into these low-cost plan options has driven lower trends across the entire PEBB non-Medicare pool. This is seen on Exhibit 1, where the trend shown for all plans is low. In fact, the all plans calculated average trend is lower than either the total average CDHP trend, the total average ACP trend, or the total average Classic and Value trend. This is likely due to program savings as members move into these lower average cost plan alternatives.
- Volatile 2018 KPWA trends The 2017 to 2018 trends for KPWA CDHP and Sound Choice are different than the trend levels observed in prior years. For the CDHP, the medical trend is significantly negative after several years of material positive trends and the pharmacy trend is significantly higher than prior years, although this is based on a small PMPM dollar change. For the Sound Choice plan, the medical trend is significantly higher than the prior trend. These trends are calculated based on the data provided to us by KPWA. We have not performed a full audit of the data. Any errors or deficiencies in the data may affect the results of this analysis. We are continuing to work with KPWA to ensure that the data reported for the CDHP and Sound Choice plans are complete and reasonable.
- The CDHP and ACP members are generally younger than Classic and Value members The demographic summaries by age band in Exhibit 2 show that CDHP and ACP members are significantly younger on average than Classic and Value members. In 2018, 62% of members in CDHP and ACP plans are under age 40 and while 51% of members in Classic and Value plans are under 40. There do not appear to be significant differences in the gender or member type makeup of the CDHP or ACP members compared to the Classic and Value members.
- Membership in CDHPs and ACPs continues to grow The member month totals by plan in Exhibit 1 show that the CDHP and ACP membership continues to grow through 2018, while the Classic and Value enrollment declined slightly from 2015 to 2018.
- The demographic profile by plan is relatively stable The demographic distributions in Exhibit 2
 vary significantly from plan to plan, but they do not vary significantly from year to year within each
 plan.

Impact of CDHP and ACP on other plans:

The impact that enrollment on the CDHPs and ACP plans has had for those members that have elected to remain enrolled within the other plan options, as measured by the differences between the actual and modeled bid rates, is displayed in Table 1 below as well as in column (L) of the attached Exhibit 3b. A negative impact implies that members in the plan are underpaying compared to the hindsight review that we have modeled within the analysis for this report. A positive impact implies that members are overpaying compared to the hindsight review that we have modeled in the analysis for this report. This impact could be based on material differences in plan richness, administrative costs, unit costs, or morbidity of the plan specific populations that are not accounted for within the procurement risk score model, or the other factors (such as actual to expected pricing variation) used in the calculation of modeled bid rates with the hindsight of plan experience.

Ta Impact of CDH	ble 1 P on Othe	r Plans	
Plan	2016	2017	2018
UMP CDHP	\$52.98	\$48.50	\$20.84
UMP Plus	(4.94)	1.60	(30.09)
UMP Classic	1.32	(0.37)	5.31
KPWA CDHP	27.96	(30.18)	27.47
KPWA Sound Choice	86.87	119.06	(1.48)
KPWA Value	(7.05)	(10.64)	(12.47)
KPWA Classic	(4.96)	13.47	7.09
CDHP Totals	48.09	31.52	22.22
Accountable Care Totals	7.67	15.77	(27.72)
Classic and Value Totals	(1.02)	(0.43)	2.36
All Plans	\$2.27	\$3.13	\$0.43

The way we model impacts to the bid rates for this analysis does not target a net zero impact, where each dollar of overpayment in one plan corresponds to a dollar of underpayment in another plan. This can be seen in the non-zero totals in the All Plans row of Table 1. Instead, we are measuring how the actual payments determined in the historical process of procurement compare to a theoretical bid rate each plan would require under the benefit of hindsight using the actual claims and risk score information available to us now.

In comparing the impact of each plan, it can be instructive to compare the plan specific impact to the All Plan impact for each year to assess whether a plan over- or under-paid compared to the average over- or under-payment of the entire program. For example, although the 2016 UMP Classic impact is an overpayment of \$1.32, it is smaller than the overpayment calculated for all plans (\$2.27), indicating that although employees in this plan are overpaying, they are overpaying less than the average PEBB non-Medicare employee.

It is challenging to identify the impact of the KPWA CDHP and KPWA Sound Choice plans on the KPWA Classic and Value plans because there is significant selection bias between the Classic and Value plans. During procurement, KPWA is allowed to actively manage the relative margin within the bid rates of each plan in order to target certain contribution levels while maintaining budget neutrality for the risk adjustment process. The selection bias between these plans makes it difficult to isolate the impact that any one plan has on any of the other plans. We recommend focusing on the UMP results, which give a clearer picture of the CDHP, ACP, and Classic program impacts and interactions.

The results reported in this analysis for 2016 and 2017 have changed slightly from the report released in 2018 due to three reasons.

- The underlying experience data is slightly different as we have continued to receive claims paid in recent months but incurred in years prior to 2018. Additionally, some retroactive changes have been made to the claims and eligibility information.
- The concurrent risk score model relied upon for this analysis has changed. Previously we used the Verscend DxCG risk score model. This year, however, we are using Milliman's MARA risk score model.

> 3) The target medical loss ratio used to calculate payment rates from paid claims levels was updated to be consistent with the target loss ratios from the latest rate submissions for procurement. These targets for the 2020 rate development are then used to scale all three years of historical experience.

Background on bid rate and employee contribution development process

The impact that employees or members in one plan have on the claims cost, risk scores, bid rates and employee contributions of members in another plan is based on a set of complex interactions within the PEBB program. Payment rates for the non-Medicare risk pool are based on the projected costs of each benefit plan. Bid rates are the payment rates standardized for the risk score in each plan; these bid rates are used to establish the monthly employee premium contribution for state active employees.

The interaction between the employee contribution rates of different plans is driven by the collective bargaining agreement for state employees and the "index rate" methodology. The current collective bargaining agreement for state active employees dictates that employees will contribute no more than 15% of the aggregate bid rate volume across all plans. The current methodology for employee premium contributions establishes the state index rate as the fixed contribution per adult unit per month that the state provides across all plans; state active employees pay the difference between the index rate and the bid rate. This methodology causes some plans to have an effective contribution rate above 15% of the bid rate and other plans to have a contribution rate below 15% of the bid rate.

When the CDHPs were introduced to the PEBB program, the HCA adopted greater flexibility within the procurement process in terms of allowing the employee contribution rates to vary across plans. Prior to the introduction of CDHPs, the bid rates between the plan options were within a more narrow range of values. The CDHPs have been offered with rates that are significantly lower than the Classic and Value plans, which caused aggregate bid rate volume to decrease. A lower bid rate volume lowers the index rate and raises the employee contribution on the existing plan. Although a bid rate represents a standardized population, there are many reasons why a lower bid rate is appropriate for plans like CDHPs. The most common reasons are:

- · Leaner plan design,
- Lower administrative costs.
- Deviation of actual claims costs from expected results in pricing, and
- Imperfections of the risk model for a lower morbidity population.

These factors, among others, were considered as part of the process of establishing the initial CDHP bid rates in 2012.

Because the CDHPs were new in 2012, there was an element of pricing uncertainty between the claims costs that were assumed in development of premiums and the costs that actually occurred. Each year, new information was introduced to the pricing process that allowed pricing to be more accurate. In 2012, plan-specific information was not available for claims costs or risk scores. In 2013, plan specific risk scores became available. In 2014, plan specific risk scores and claims cost became available, however, that claim experience reflected an immature plan population. In subsequent years the risk scores and claims experience stabilized. The timeline for the ACP plans follows a similar trajectory. In 2016, plan specific information was not available for claims costs or risk scores. In 2017 the ACP plans were able to be priced using plan specific risk scores. In 2018 the ACP plans were able to be priced using plan specific claim costs.

We expect claims costs to change as any health plan matures. Of all of the years included in this analysis, 2018 should give the best picture of what the impact on the existing plans will look like going forward; however, the magnitude or direction of the impact may change as the plans continue to mature

and as the plan offerings change like they did in 2012 with the new CDHP plans and in 2016 with the new ACP plans.

The procurement process has long used prospective risk scores to standardize the morbidity differences between plans in the calculation of employee contributions. Any morbidity based variation that is not captured in the risk scores would impact the bid rate pricing for each of the plans.

Methodology for determining impact of CDHPs and ACPs on subscribers in other plans

We have measured the impact of the CDHP and ACP alternatives on all existing plans by creating a "modeled employee contribution" and comparing it to the actual employee contribution from the procurement process. The modeled employee contribution concept simulates a scenario in which members in existing plans would not be impacted by the introduction of CDHPs or ACPs.

Exhibits 3a and 3b show the development of the modeled employee contribution. In Exhibit 3a a composite carrier-wide allowed cost amount in column (A) is developed from all members covered by the carrier, regardless of their plan selection. This allowed amount represents a baseline amount of claims cost for the carrier's entire population. Modeled allowed amounts for each plan are calculated by adjusting the carrier-wide allowed amounts in (A) by the plan specific concurrent risk score in (B). The concurrent risk score is independent of the process used in the development of the bid rates and represents our current expectation of claims distribution between the plans. In this instance the risk score is used to apportion the relative morbidity of the carrier wide experience to each plan. A modeled paid amount is then calculated in (D) by applying the historical paid to allowed factor in (C) to the modeled allowed amount.

The next step is to convert the modeled paid amounts in (D) to the required revenue for comparison to the payment rates developed during procurement. To accomplish this, modeled paid claim amounts are loaded with non-benefit expenses using the target medical loss ratio (MLR) per plan in (E) from the 2020 procurement process to produce our modeled payment rate in column (F). In order for our modeled payment rate to be comparable with the original index rate the modeled payment rates are converted to an adult unit basis from a member basis, and scaled to the original payment rate at the carrier level. The resulting scaled modeled payment rate per adult unit per month (PAUPM) is shown in (G), and is comparable to the actual payment rate in (H). Payment rates shown in Exhibit 3a do not include payments for HSA contributions. As the HSA contribution is not risk adjusted, it is only included in the bid rate development within Exhibit 3b for the final impact on employee contributions.

Exhibit 3b builds on the Exhibit 3a payment rate by standardizing the required revenue into a bid rate and computing the modeled employee contributions for each plan. The modeled bid rate in (C) is developed by standardizing the modeled payment rate from Exhibit 3a, displayed again in column (A) of Exhibit 3b, using the prospective risk score in (B) from the procurement process. Employer HSA contributions (including the additional contribution for Wellness members in 2015 and on) in (D) are added to the CDHPs to develop the modeled bid rate for all plans in (E). This modeled bid rate is comparable to the actual bid rate from procurement displayed in (F). Modeled and actual employee contributions in (H) and (I) are then calculated from the modeled and actual bid rate using the actual index rate in (G) from each procurement cycle.

As we noted previously, the concurrent risk scores used to create the modeled amounts for this report are completely independent from the prospective risk scores used in the bid development process. The concurrent risk score for a given year predicts claim cost for that year using diagnosis data from that year. The prospective risk score used in the bid development process predicts claim costs for the bid year using 12 months of diagnosis data from 15 months prior to the bid year. For example, the 2018 bid year prospective risk score is based on diagnosis information from October 2015 through September 2016, while the 2018 concurrent risk score is based on diagnosis information from CY2018. Further complicating the discussion is that the prospective risk score model is calibrated to estimate the cost for Offices in Principal Cities Worldwide

the 12 months immediately following the diagnosis information. The way the risk scores are currently being applied in the bid development process introduces a fifteen month gap between the diagnosis period and the projected period. Because there can be meaningful differences between the prospective risk scores used during development of the actual bid rate and the concurrent risk scores used to create the modeled bid rate for this report, we attempted to separately quantify the difference between the actual and modeled amounts due solely to this risk score change. This impact is shown in column (J). The remaining impact from all other sources is found in column (K). The total impact is the sum of these two items, shown in column (L).

This methodology does not replicate every detail of the procurement process. Instead it represents an approximation of the procurement process.

Data and assumptions

In the course of this analysis, we relied upon data from several sources. We reviewed this data for reasonableness, but did not conduct a full audit of this data. We found no significant issues in the data. A full description of the data sources and assumptions is provided below.

Exclusions of Kaiser Permanente of the Northwest:

Due to the low enrollment in the Kaiser Permanente of the Northwest (KPNW) CDHP, the results for this plan were not deemed credible and no results for KPNW are displayed in this report.

Enrollment and demographic information:

Monthly enrollment and demographic information was obtained from the PEBB Master Enrollment Database (PMED). This data is provided by HCA to Milliman through monthly enrollment snapshots. Milliman compiles this information into a single database.

Claims information:

Quarterly medical claim information is provided to Milliman by each of the major carriers (KPWA, KPNW, and Regence for UMP plans). MODA provides monthly pharmacy files. This data is compiled, grouped, and summarized by Milliman. We rely upon this information without audit and review only for reasonableness relative to other experience reports. The claims data used for this analysis include claims paid through March 2019.

Concurrent risk scores:

The risk relativities are based on the enrollment provided by HCA and diagnoses from paid claim data for each calendar year. This data is processed through the MARA risk adjustment model to produce the concurrent age/gender and diagnosis based risk scores. The raw risk scores are scaled such that the aggregate modeled payment rate dollars by carrier are equal to the original aggregate payment rate dollars.

Bid rates and prospective risk scores:

The risk relativities are based on the enrollment provided by HCA and diagnoses from paid claim data. This data is processed through the Verscend DxCG risk adjustment model to produce prospective age/gender and diagnosis-based risk scores. Members with eligibility in the diagnosis period were assigned diagnosis-based risk scores while members without eligibility in the diagnosis period received an age/gender score. The health-status based risk relativities are weighted by member months with the age/gender risk relativities to complete the DxCG model output and capture the total risk by plan or

carrier for the calculation of risk adjustment relativity factors. The bid rates are used for the expense index in order to ensure that the factors are revenue neutral across all of the plans in the portfolio.

Caveats and limitations

The information contained in this letter has been prepared for the Washington State HCA and its consultants and advisors. It is our understanding that the information contained in this report may be utilized in a public document and may be provided to legislative policy and fiscal committees. To the extent that the information contained in this report is provided to third parties, it should be distributed in its entirety. Any user of this information should possess a certain level of expertise in health care modeling and projections so as not to misinterpret the data presented.

Milliman makes no representations or warranties regarding the contents of this report to third parties. Likewise, third parties are instructed that they are to place no reliance upon this report prepared for the Washington State HCA by Milliman that would result in the creation of any duty or liability under any theory of law by Milliman or its employees to third parties. Other parties receiving this report must rely upon their own experts in drawing conclusions about the Washington State HCA's management of the PEBB program.

In performing this analysis, Milliman has relied upon data ultimately provided by the HCA, as well as HCA's third party administrators. We performed a limited review of the data used directly in our analysis for reasonableness and consistency and have not found material defects in the data. If there are material defects in the data, it is possible that they would be uncovered by a detailed, systematic review and comparison of the data to search for data values that are questionable or for relationships that are materially inconsistent. Such a review was beyond the scope of our assignment. To the extent that there are errors contained within this data, the results of our analysis could produce erroneous results.

The analysis provided with this report represents the most current information available, and is based on the specific methodology we describe herein. Future analyses may vary from these results for many reasons, including but not limited to enrollment shifts, random claims fluctuations, and alternate methodologies. It is important to monitor enrollment and claims and make revisions to the assumptions as needed.

This analysis is subject to the terms and conditions of the contract between Milliman and Washington State HCA.

We are members of the American Academy of Actuaries and meet the qualification standards to perform financial projections of this type.

Closing

We recognize that this report deals with highly technical material. Please feel free to give us a call if you have any questions regarding the material presented in this report.

Sincerely,

David Koenig, FSA, MAAA Consulting Actuary

cc: Ben Diederich, Milliman Lance Anderson, Milliman

PEBB - Exhibit 1 CDHP LEG Report PEBB Health Plan Cost and Service Utilization Trends for 2015 Through 2018 Non-Medicare Risk Pool

Plan Nuliform Medical Plan CDHP Uniform Medical Plan CDHP												
Uniform Medical Plan CDHP		2015			2016			2017			2018	
	Medical	Pharmacy	Total	Medical	Pharmacy	Total	Medical	Pharmacy	Total	Medical	Pharmacy	Total
Uniform Medical Plan Classic	\$204.91	\$27.62	\$232.53	\$204.57	\$29.84	\$234.41	\$223.60	\$35.21	\$258.81	\$250.41	\$41.89	\$292.31
	\$404.54	\$90.17	\$494.70	\$421.69	\$98.11	\$519.80	\$433.55	\$105.99	\$539.54	\$451.62	\$112.23	\$563.86
Uniform Medical Plan Plus				\$320.65	\$70.08	\$390.73	\$335.08	\$71.54	\$406.61	\$332.79	\$73.23	\$406.02
Kaiser Permanente of Washington CDHP	\$182.04	\$14.26	\$196.31	\$211.42	\$14.02	\$225.44	\$273.96	\$16.47	\$290.44	\$168.49	\$26.26	\$194.75
Kaiser Permanente of Washington Sound Choice				\$171.31	\$23.08	\$194.39	\$180.08	\$22.15	\$202.23	\$219.46	\$23.27	\$242.73
Kaiser Permanente of Washington Value	\$296.89	\$47.30	\$344.20	\$303.08	\$51.58	\$354.66	\$307.91	\$51.87	\$359.79	\$296.38	\$53.43	\$349.81
Kaiser Permanente of Washington Classic	\$447.82	\$80.48	\$528.30	\$447.36	\$85.22	\$532.58	\$452.29	\$91.50	\$543.79	\$452.43	\$93.41	\$545.85
All CDHP	\$200.00	\$24.75	\$224.75	\$206.04	\$26.43	\$232.47	\$234.29	\$31.23	\$265.52	\$233.68	\$38.70	\$272.38
All Accountable Care				\$300.00	\$63.58	\$363.58	\$315.93	\$65.44	\$381.36	\$321.10	\$68.08	\$389.18
All Classic and Value	\$387.77	\$80.05	\$467.82	\$401.57	\$87.24	\$488.81	\$411.30	\$93.64	\$504.94	\$422.05	\$98.74	\$520.79
All Plans	\$374.94	\$76.27	\$451.21	\$382.08	\$81.58	\$463.66	\$390.49	\$86.69	\$477.18	\$394.39	\$90.09	\$484.48
Paid Claims PMPM												
		2015			2016			2017			2018	
	Medical	Pharmacy	Total	Medical	Pharmacy	Total	Medical	Pharmacy	Total	Medical	Pharmacy	Total
Uniform Medical Plan CDHP	\$147.73	\$18.48	\$166.22	\$146.21	\$20.75	\$166.96	\$164.10	\$25.94	\$190.05	\$187.74	\$32.51	\$220.25
Uniform Medical Plan Classic	\$354.27	\$79.85	\$434.13	\$370.52	\$87.86	\$458.38	\$381.46	\$96.14	\$477.60	\$399.24	\$102.36	\$501.60
Uniform Medical Plan Plus				\$276.25	\$63.45	\$339.70	\$289.50	\$65.52	\$355.02	\$288.32	\$67.06	\$355.38
Kaiser Permanente of Washington CDHP	\$128.91	\$8.47	\$137.38	\$159.34	\$8.56	\$167.90	\$222.99	\$10.89	\$233.88	\$127.79	\$20.07	\$147.85
Kaiser Permanente of Washington Sound Choice				\$141.60	\$18.36	\$159.96	\$149.71	\$17.21	\$166.92	\$193.49	\$17.66	\$211.14
Kaiser Permanente of Washington Value	\$255.66	\$39.20	\$294.86	\$266.55	\$43.98	\$310.54	\$273.09	\$42.76	\$315.86	\$264.08	\$44.28	\$308.36
Kaiser Permanente of Washington Classic	\$396.50	\$67.36	\$463.87	\$412.66	\$73.22	\$485.88	\$415.89	\$79.10	\$494.99	\$420.32	\$79.65	\$499.97
All CDHP	\$143.69	\$16.33	\$160.03	\$149.04	\$18.12	\$167.17	\$176.60	\$22.75	\$199.35	\$175.50	\$29.97	\$205.47
All Accountable Care				\$257.63	\$57.22	\$314.84	\$272.23	\$59.55	\$331.78	\$278.54	\$61.97	\$340.51
All Classic and Value	\$339.25	\$69.83	\$409.08	\$355.43	\$77.28	\$432.72	\$364.50	\$83.63	\$448.12	\$375.92	\$88.54	\$464.47
All Plans	\$325.88	\$66.18	\$392.06	\$335.34	\$71.92	\$407.26	\$343.04	\$77.09	\$420.14	\$347.57	\$80.46	\$428.02
Member Months												
Plan		Г	2015		Г	2016		Г	2017		Г	2018
Uniform Medical Plan CDHP			170,358		<u> </u>	185,600		F	204,358			238,269
Uniform Medical Plan Classic			1,967,117			1,894,098			1,899,019			1,851,275
Uniform Medical Plan Plus			1,001,111			139,027			204,588			320,160
Kaiser Permanente of Washington CDHP			46,570			50,956			55,043			61,157
Kaiser Permanente of Washington Sound Choice			40,070			22,314			28,838			36,811
Kaiser Permanente of Washington Value			612,661			556,988			543,771			513,386
Kaiser Permanente of Washington Classic			378.036			365,675			340,402			321,244
All CDHP		F	216,928		F	236,556		F	259,401		-	299,426
All Accountable Care			210,320			161,341			233,426			356,971
All Classic and Value			2,957,814			2,816,761		l	2,783,192			2,685,905
All Plans		F	3,174,742		F	3,214,658		F	3.276.019		F	3.342.302
All Fidits		_	3,174,742		_	3,214,030		L	3,270,019		L	3,342,302
1000 0 2 4000												
Utilization Per 1,000		2015	1		2016	1		2017			2018	
l l	Medical	Pharmacy	Total	Medical	Pharmacy	Total	Medical	Pharmacy	Total	Medical	Pharmacy	Total
Plan				40,671	284.832	325,504	40.086	293,369	333,456	44,348	311,368	355,716
	41.389	281.9031	323.2921			020,004	.0,000					
Uniform Medical Plan CDHP	41,389 89 924	281,903 681,875	323,292 771 799			789 929	91 449	703 266		103 477		824 123
Uniform Medical Plan CDHP Uniform Medical Plan Classic	41,389 89,924	681,875	771,799	90,480	699,449	789,929 621,204	91,449 68.886	703,266 517,437	794,714	103,477 73,121	720,646	824,123 601 882
Uniform Medical Plan CDHP Uniform Medical Plan Classic Uniform Medical Plan Plus	89,924	681,875	771,799	90,480 67,680	699,449 553,524	621,204	68,886	517,437	794,714 586,322	73,121	720,646 528,761	601,882
Uniform Medical Plan CDHP Uniform Medical Plan Classic Uniform Medical Plan Plus Kaiser Permanente of Washington CDHP				90,480 67,680 32,326	699,449 553,524 200,760	621,204 233,086	68,886 28,986	517,437 213,523	794,714 586,322 242,510	73,121 24,105	720,646 528,761 217,116	601,882 241,221
Uniform Medical Plan CDHP Uniform Medical Plan Classic Uniform Medical Plan Plus Kaiser Permanente of Washington CDHP Kaiser Permanente of Washington Sound Choice	89,924 29,170	681,875 202,329	771,799 231,499	90,480 67,680 32,326 29,729	699,449 553,524 200,760 288,286	621,204 233,086 318,015	68,886 28,986 30,745	517,437 213,523 277,751	794,714 586,322 242,510 308,496	73,121 24,105 32,748	720,646 528,761 217,116 280,435	601,882 241,221 313,183
Uniform Medical Plan CDHP Uniform Medical Plan Classic Uniform Medical Plan Plus Kaiser Permanente of Washington CDHP Kaiser Permanente of Washington Sound Choice Kaiser Permanente of Washington Value	89,924 29,170 53,509	681,875 202,329 458,353	771,799 231,499 511,861	90,480 67,680 32,326 29,729 56,350	699,449 553,524 200,760 288,286 482,617	621,204 233,086 318,015 538,968	68,886 28,986 30,745 54,537	517,437 213,523 277,751 470,303	794,714 586,322 242,510 308,496 524,840	73,121 24,105 32,748 53,751	720,646 528,761 217,116 280,435 474,442	601,882 241,221 313,183 528,193
Uniform Medical Plan CDHP Uniform Medical Plan Classic Uniform Medical Plan Plus Kaiser Permanente of Washington CDHP Kaiser Permanente of Washington Sound Choice Kaiser Permanente of Washington Value Kaiser Permanente of Washington Classic	89,924 29,170 53,509 84,415	681,875 202,329 458,353 759,468	771,799 231,499 511,861 843,883	90,480 67,680 32,326 29,729 56,350 82,836	699,449 553,524 200,760 288,286 482,617 764,395	621,204 233,086 318,015 538,968 847,231	68,886 28,986 30,745 54,537 82,692	517,437 213,523 277,751 470,303 839,571	794,714 586,322 242,510 308,496 524,840 922,263	73,121 24,105 32,748 53,751 89,412	720,646 528,761 217,116 280,435 474,442 789,659	601,882 241,221 313,183 528,193 879,071
Uniform Medical Plan CDHP Uniform Medical Plan Classic Uniform Medical Plan Plus Kaiser Permanente of Washington CDHP Kaiser Permanente of Washington Sound Choice Kaiser Permanente of Washington Value Kaiser Permanente of Washington Classic All CDHP	89,924 29,170 53,509	681,875 202,329 458,353	771,799 231,499 511,861	90,480 67,680 32,326 29,729 56,350 82,836 38,874	699,449 553,524 200,760 288,286 482,617 764,395 266,723	621,204 233,086 318,015 538,968 847,231 305,596	68,886 28,986 30,745 54,537 82,692 37,731	517,437 213,523 277,751 470,303 839,571 276,427	794,714 586,322 242,510 308,496 524,840 922,263 314,158	73,121 24,105 32,748 53,751 89,412 40,214	720,646 528,761 217,116 280,435 474,442 789,659 292,117	601,882 241,221 313,183 528,193 879,071 332,331
Uniform Medical Plan CDHP Uniform Medical Plan Classic Uniform Medical Plan Plus Kaiser Permanente of Washington CDHP Kaiser Permanente of Washington Sound Choice Kaiser Permanente of Washington Value Kaiser Permanente of Washington Classic All CDHP All Accountable Care	89,924 29,170 53,509 84,415 38,766	681,875 202,329 458,353 759,468 264,820	771,799 231,499 511,861 843,883 303,586	90,480 67,680 32,326 29,729 56,350 82,836 38,874 62,432	699,449 553,524 200,760 288,286 482,617 764,395 266,723 516,841	621,204 233,086 318,015 538,968 847,231 305,596 579,272	68,886 28,986 30,745 54,537 82,692 37,731 64,174	517,437 213,523 277,751 470,303 839,571 276,427 487,826	794,714 586,322 242,510 308,496 524,840 922,263 314,158 551,999	73,121 24,105 32,748 53,751 89,412 40,214 68,958	720,646 528,761 217,116 280,435 474,442 789,659 292,117 503,154	601,882 241,221 313,183 528,193 879,071 332,331 572,111
Uniform Medical Plan CDHP Uniform Medical Plan Classic Uniform Medical Plan Plus Kaiser Permanente of Washington CDHP Kaiser Permanente of Washington Sound Choice Kaiser Permanente of Washington Value Kaiser Permanente of Washington Classic All CDHP	89,924 29,170 53,509 84,415	681,875 202,329 458,353 759,468	771,799 231,499 511,861 843,883	90,480 67,680 32,326 29,729 56,350 82,836 38,874	699,449 553,524 200,760 288,286 482,617 764,395 266,723	621,204 233,086 318,015 538,968 847,231 305,596	68,886 28,986 30,745 54,537 82,692 37,731	517,437 213,523 277,751 470,303 839,571 276,427	794,714 586,322 242,510 308,496 524,840 922,263 314,158	73,121 24,105 32,748 53,751 89,412 40,214	720,646 528,761 217,116 280,435 474,442 789,659 292,117	601,882 241,221 313,183 528,193 879,071 332,331

PEBB - Exhibit 1 CDHP LEG Report PEBB Health Plan Cost and Service Utilization Trends for 2015 Through 2018 Non-Medicare Risk Pool

Utilization Trend									
		2015 to 2016			2016 to 2017			2017 to 2018	
Plan	Medical	Pharmacy	Total	Medical	Pharmacy	Total	Medical	Pharmacy	Total
Uniform Medical Plan CDHP	-1.7%	1.0%	0.7%	-1.4%	3.0%	2.4%	10.6%	6.1%	6.7%
Uniform Medical Plan Classic	0.6%	2.6%	2.3%	1.1%	0.5%	0.6%	13.2%	2.5%	3.7%
Uniform Medical Plan Plus				1.8%	-6.5%	-5.6%	6.1%	2.2%	2.7%
Kaiser Permanente of Washington CDHP	10.8%	-0.8%	0.7%	-10.3%	6.4%	4.0%	-16.8%	1.7%	-0.5%
Kaiser Permanente of Washington Sound Choice				3.4%	-3.7%	-3.0%	6.5%	1.0%	1.5%
Kaiser Permanente of Washington Value	5.3%	5.3%	5.3%	-3.2%	-2.6%	-2.6%	-1.4%	0.9%	0.6%
Kaiser Permanente of Washington Classic	-1.9%	0.6%	0.4%	-0.2%	9.8%	8.9%	8.1%	-5.9%	-4.7%
All CDHP	0.3%	0.7%	0.7%	-2.9%	3.6%	2.8%	6.6%	5.7%	5.8%
All Accountable Care				2.8%	-5.6%	-4.7%	7.5%	3.1%	3.6%
All Classic and Value	1.3%	3.0%	2.8%	0.5%	1.4%	1.3%	11.0%	1.1%	2.2%
All Plans	-0.3%	1.4%	1.2%	-0.4%	0.2%	0.2%	8.8%	-0.3%	0.7%

Unit Cost and Mix Trend									
		2015 to 2016			2016 to 2017			2017 to 2018	
Plan	Medical	Pharmacy	Total	Medical	Pharmacy	Total	Medical	Pharmacy	Total
Uniform Medical Plan CDHP	1.6%	6.9%	0.1%	10.9%	14.6%	7.8%	1.2%	12.1%	5.9%
Uniform Medical Plan Classic	3.6%	6.1%	2.7%	1.7%	7.4%	3.2%	-7.9%	3.3%	0.8%
Uniform Medical Plan Plus				2.7%	9.2%	10.3%	-6.4%	0.2%	-2.7%
Kaiser Permanente of Washington CDHP	4.8%	-0.9%	14.1%	44.5%	10.5%	23.8%	-26.0%	56.8%	-32.6%
Kaiser Permanente of Washington Sound Choice				1.6%	-0.4%	7.2%	14.4%	4.0%	18.2%
Kaiser Permanente of Washington Value	-3.1%	3.6%	-2.1%	5.0%	3.2%	4.2%	-2.3%	2.1%	-3.4%
Kaiser Permanente of Washington Classic	1.8%	5.2%	0.4%	1.3%	-2.2%	-6.2%	-7.5%	8.5%	5.3%
All CDHP	2.7%	6.0%	2.8%	17.2%	14.0%	11.1%	-6.4%	17.2%	-3.0%
All Accountable Care				2.5%	9.0%	10.1%	-5.4%	0.9%	-1.5%
All Classic and Value	2.2%	5.8%	1.6%	1.9%	5.8%	2.0%	-7.5%	4.3%	0.9%
All Plans	2.2%	5.5%	1.5%	2.6%	6.0%	2.8%	-7.2%	4.2%	0.8%

Total Allowed PMPM Trend									
		2015 to 2016			2016 to 2017			2017 to 2018	
Plan	Medical	Pharmacy	Total	Medical	Pharmacy	Total	Medical	Pharmacy	Total
Uniform Medical Plan CDHP	-0.2%	8.1%	0.8%	9.3%	18.0%	10.4%	12.0%	19.0%	12.9%
Uniform Medical Plan Classic	4.2%	8.8%	5.1%	2.8%	8.0%	3.8%	4.2%	5.9%	4.5%
Uniform Medical Plan Plus				4.5%	2.1%	4.1%	-0.7%	2.4%	-0.1%
Kaiser Permanente of Washington CDHP	16.1%	-1.7%	14.8%	29.6%	17.5%	28.8%	-38.5%	59.4%	-32.9%
Kaiser Permanente of Washington Sound Choice				5.1%	-4.0%	4.0%	21.9%	5.0%	20.0%
Kaiser Permanente of Washington Value	2.1%	9.0%	3.0%	1.6%	0.6%	1.4%	-3.7%	3.0%	-2.8%
Kaiser Permanente of Washington Classic	-0.1%	5.9%	0.8%	1.1%	7.4%	2.1%	0.0%	2.1%	0.4%
All CDHP	3.0%	6.8%	3.4%	13.7%	18.2%	14.2%	-0.3%	23.9%	2.6%
All Accountable Care				5.3%	2.9%	4.9%	1.6%	4.0%	2.0%
All Classic and Value	3.6%	9.0%	4.5%	2.4%	7.3%	3.3%	2.6%	5.4%	3.1%
All Plans	1.9%	7.0%	2.8%	2.2%	6.3%	2.9%	1.0%	3.9%	1.5%

PEBB - Exhibit 2 CDHP LEG Report Demographic Summary

										Average M	embers*									
		Uniform Medica	I Plan CDHP		U	niform Medica	l Plan Classic			Uniform Medic	al Plan Plus		Kaiser	Permanente of	Washington C	DHP	Kaiser Pe	rmanente of Wa	shington Soun	d Choice
Demographic Group	2015	2016	2017	2018	2015	2016	2017	2018	2015	2016	2017	2018	2015	2016	2017	2018	2015	2016	2017	2018
Gender																				
Male	6,807	7,397	8,131	9,467	75,579	72,868	72,940	70,910		5,196	7,606	12,027	1,907	2,096	2,247	2,500		862	1,139	1,451
Female	7,390	8,069	8,899	10,389	88,347	84,973	85,312	83,363	-	6,389	9,443	14,653	1,974	2,151	2,340	2,597	-	997	1,265	1,616
Total	14,197	15,467	17,030	19,856	163,926	157,842	158,252	154,273	-	11,586	17,049	26,680	3,881	4,246	4,587	5,096	-	1,860	2,403	3,068
Age Band																				
Under 25	5,111	5,514	5,969	6,853	51,905	49,972	50,256	48,984	-	3,762	5,570	8,783	1,341	1,449	1,533	1,667		619	759	981
25 to 29	1,093	1,243	1,427	1,609	7,787	7,766	7,886	7,454	-	852	1,486	2,212	455	481	531	572	-	166	270	328
30 to 34	1,271	1,418	1,576	1,816	9,795	9,260	9,207	8,826	-	1,144	1,780	2,759	440	507	556	642	-	209	278	371
35 to 39	1,229	1,422	1,546	1,775	11,231	10,969	11,109	10,937	-	1,107	1,703	2,597	330	372	409	456	-	168	217	278
40 to 44	1,217	1,294	1,411	1,678	11,983	11,293	11,449	11,332	-	967	1,452	2,325	343	339	376	418	-	164	199	258
45 to 49	1,183	1,312	1,487	1,734	13,438	13,150	13,228	12,708	-	973	1,344	2,054	273	311	365	398	-	162	206	256
50 to 54	1,123	1,155	1,265	1,461	14,762	13,862	13,688	13,315	-	803	1,167	1,923	272	316	310	337	-	115	157	199
55 to 59	1,035	1,109	1,227	1,487	16,767	15,966	15,748	15,226	-	867	1,125	1,764	223	238	260	311	-	109	135	172
60 to 64	824	856	945	1,198	18,456	17,779	17,555	17,089	-	777	1,001	1,572	176	196	206	243	-	106	131	164
Over 65	112	143	176	246	7,804	7,825	8,127	8,402	-	334	420	691	29	37	43	51	-	43	53	62
Total	14,197	15,467	17,030	19,856	163,926	157,842	158,252	154,273	-	11,586	17,049	26,680	3,881	4,246	4,587	5,096	-	1,860	2,403	3,068
Member Type																				
Employee	6,537	7,220	8,101	9,599	79,577	76,991	77,147	75,383	-	5,765	8,630	13,350	1,942	2,166	2,391	2,689	-	929	1,281	1,643
Dependent	7,660	8,247	8,929	10,257	84,349	80,851	81,105	78,890	-	5,820	8,420	13,330	1,939	2,080	2,196	2,407	-	931	1,122	1,424
Total	14,197	15,467	17,030	19,856	163,926	157,842	158,252	154,273		11,586	17,049	26,680	3,881	4,246	4,587	5,096	-	1,860	2,403	3,068
Avg Demographic Factor**	0.936	0.933	0.938	0.953	1.138	1.139	1.138	1.143	T .	1.007	0.977	0.980	0.887	0.894	0.898	0.909		0.952	0.945	0.941

									D	stribution Wit	hin Each Plan									
	l	Jniform Medica	al Plan CDHP		U	niform Medical	l Plan Classic			Uniform Medic	al Plan Plus		Kaiser	Permanente of	Washington C	DHP	Kaiser Perr	manente of Wa	ashington Soun	d Choice
Demographic Group	2015	2016	2017	2018	2015	2016	2017	2018	2015	2016	2017	2018	2015	2016	2017	2018	2015	2016	2017	2018
Gender																				
Male	48%	48%	48%	48%	46%	46%	46%	46%	na	45%	45%	45%	49%	49%	49%	49%	na	46%	47%	47%
Female	52%	52%	52%	52%	54%	54%	54%	54%	na	55%	55%	55%	51%	51%	51%	51%	na	54%	53%	53%
Age Band																				
Under 25	36%	36%	35%	35%	32%	32%	32%	32%	na	32%	33%	33%	35%	34%	33%	33%	na	33%	32%	32%
25 to 29	8%	8%	8%	8%	5%	5%	5%	5%	na	7%	9%	8%	12%	11%	12%	11%	na	9%	11%	11%
30 to 34	9%	9%	9%	9%	6%	6%	6%	6%	na	10%	10%	10%	11%	12%	12%	13%	na	11%	12%	12%
35 to 39	9%	9%	9%	9%	7%	7%	7%	7%	na	10%	10%	10%	9%	9%	9%	9%	na	9%	9%	9%
40 to 44	9%	8%	8%	8%	7%	7%	7%	7%	na	8%	9%	9%	9%	8%	8%	8%	na	9%	8%	8%
45 to 49	8%	8%	9%	9%	8%	8%	8%	8%	na	8%	8%	8%	7%	7%	8%	8%	na	9%	9%	8%
50 to 54	8%	7%	7%	7%	9%	9%	9%	9%	na	7%	7%	7%	7%	7%	7%	7%	na	6%	7%	7%
55 to 59	7%	7%	7%	7%	10%	10%	10%	10%	na	7%	7%	7%	6%	6%	6%	6%	na	6%	6%	6%
60 to 64	6%	6%	6%	6%	11%	11%	11%	11%	na	7%	6%	6%	5%	5%	4%	5%	na	6%	5%	5%
Over 65	1%	1%	1%	1%	5%	5%	5%	5%	na	3%	2%	3%	1%	1%	1%	1%	na	2%	2%	2%
·																				
Member Type																				
Employee	46%	47%	48%	48%	49%	49%	49%	49%	na	50%	51%	50%	50%	51%	52%	53%	na	50%	53%	54%
Dependent	54%	53%	52%	52%	51%	51%	51%	51%	na	50%	49%	50%	50%	49%	48%	47%	na	50%	47%	46%

^{*}Calculated as member months divided by 12
**The average demographic factor is based on the Milliman Health Cost Guidelines age/sex factors assigned by age band and gender to the plan's population. It is a measure of relative cost based on the age and gender distribution of members, all else being equal.

PEBB - Exhibit 2 CDHP LEG Report Demographic Summary

												Average	Members*												
	Kaiser	Permanente of	Washington V	alue	Kaiser F	Permanente of	Washington Cla	assic		All CD	HP	7 WORKING C	Maribara	A	All Accountal	ble Care			All Classic a	and Value			All Pl	ans	
Demographic Group	2015	2016	2017	2018	2015	2016	2017	2018	2015	2016	2017	2018	2015		2016	2017	2018	2015	2016	2017	2018	2015	2016	2017	2018
Gender																									
Male	24,197	21,953	21,420	20,249	15,000	14,463	13,504	12,764	8,714	9,493	10,378	11,967			6,058	8,744	13,478	114,776	109,284	107,864	103,924	123,490	124,835	126,985	129,369
Female	26,858	24,463	23,895	22,533	16,503	16,010	14,862	14,006	9,364	10,220	11,239	12,985			7,387	10,708	16,270	131,708	125,447	124,069	119,901	141,072	143,053	146,016	149,156
Total	51,055	46,416	45,314	42,782	31,503	30,473	28,367	26,770	18,077	19,713	21,617	24,952			13,445	19,452	29,748	246,485	234,730	231,933	223,825	264,562	267,888	273,002	278,525
Age Band																									
Under 25	17,621	15,879	15,443	14,511	9,547	9,132	8,331	7,759	6,452	6,963	7,502	8,520		-	4,381	6,330	9,764	79,072	74,984	74,030	71,254	85,524	86,328	87,861	89,539
25 to 29	3,309	2,908	2,766	2,561	1,427	1,541	1,492	1,446	1,547	1,725	1,958	2,181		-	1,017	1,755	2,540	12,523	12,215	12,144	11,460	14,070	14,957	15,857	16,181
30 to 34	4,432	3,883	3,739	3,426	1,774	1,817	1,713	1,605	1,711	1,924	2,133	2,459		-	1,352	2,057	3,130	16,002	14,959	14,659	13,857	17,713	18,235	18,849	19,445
35 to 39	4,231	3,861	3,823	3,728	1,950	1,957	1,842	1,797	1,559	1,794	1,955	2,230		-	1,275	1,921	2,874	17,412	16,787	16,773	16,462	18,971	19,857	20,649	21,567
40 to 44	4,063	3,630	3,582	3,436	2,109	2,010	1,894	1,839	1,560	1,633	1,787	2,096		-	1,132	1,651	2,583	18,154	16,932	16,925	16,607	19,713	19,696	20,363	21,286
45 to 49	4,044	3,796	3,780	3,618	2,420	2,394	2,203	2,093	1,456	1,623	1,852	2,132		-	1,136	1,550	2,310	19,902	19,340	19,211	18,420	21,358	22,098	22,612	22,861
50 to 54	4,119	3,702	3,558	3,320	3,022	2,804	2,546	2,339	1,394	1,472	1,574	1,798		-	917	1,324	2,122	21,903	20,368	19,792	18,974	23,297	22,756	22,691	22,894
55 to 59	4,180	3,927	3,825	3,565	3,647	3,388	3,105	2,910	1,257	1,347	1,487	1,798			976	1,260	1,935	24,594	23,281	22,677	21,701	25,851	25,604	25,424	25,435
60 to 64	3,829	3,563	3,507	3,320	3,869	3,742	3,558	3,256	999	1,052	1,151	1,441		-	883	1,132	1,736	26,154	25,084	24,619	23,665	27,154	27,019	26,903	26,841
Over 65	1,228	1,269	1,292	1,297	1,739	1,688	1,684	1,726	141	180	218	298		-	377	473	754	10,770	10,782	11,102	11,426	10,911	11,339	11,793	12,477
Total	51,055	46,416	45,314	42,782	31,503	30,473	28,367	26,770	18,077	19,713	21,617	24,952			13,445	19,452	29,748	246,485	234,730	231,933	223,825	264,562	267,888	273,002	278,525
Member Type																									
Employee	23,892	21,809	21,274	20,113	15,787	15,480	14,607	13,937	8,478	9,386	10,492	12,288		-	6,694	9,911	14,993	119,256	114,279	113,027	109,433	127,734	130,359	133,430	136,714
Dependent	27,164	24,607	24,041	22,669	15,716	14,993	13,760	12,833	9,599	10,327	11,125	12,664		-	6,751	9,542	14,754	127,229	120,451	118,905	114,392	136,828	137,529	139,572	141,811
Total	51,055	46,416	45,314	42,782	31,503	30,473	28,367	26,770	18,077	19,713	21,617	24,952			13,445	19,452	29,748	246,485	234,730	231,933	223,825	264,562	267,888	273,002	278,525
Avg Demographic Factor**	1.005	1.017	1.021	1.024	1.180	1.175	1.185	1.188	0.926	0.924	0.929	0.944	1	-	0.999	0.973	0.976	1.116	1.120	1.121	1.126	1.103	1.099	1.095	1.093

	Ī												Distribution Wi	thin Each Plan											
	Ī	Kaiser F	Permanente of V	Washington V	alue	Kaiser F	Permanente of	Washington CI	assic		All CD	HP			All Accoun	table Care			All Classic a	and Value			All Pla	ns	
Demographic Gro	oup	2015	2016	2017	2018	2015	2016	2017	2018	2015	2016	2017	2018	2015	2016	2017	2018	2015	2016	2017	2018	2015	2016	2017	2018
Gender																									
	Male	47%	47%	47%	47%	48%	47%	48%	48%	48%	48%	48%	48%	na	45%	45%	45%	47%	47%	47%	46%	47%	47%	47%	46%
	Female	53%	53%	53%	53%	52%	53%	52%	52%	52%	52%	52%	52%	na	55%	55%	55%	53%	53%	53%	54%	53%	53%	53%	54%
Age Band																									
	Under 25	35%	34%	34%	34%	30%	30%	29%	29%	36%	35%	35%	34%	na	33%	33%	33%	32%	32%	32%	32%	32%	32%	32%	32%
	25 to 29	6%	6%	6%	6%	5%	5%	5%	5%	9%	9%	9%	9%	na	8%	9%	9%	5%	5%	5%	5%	5%	6%	6%	6%
	30 to 34	9%	8%	8%	8%	6%	6%	6%	6%	9%	10%	10%	10%	na	10%	11%	11%	6%	6%	6%	6%	7%	7%	7%	7%
	35 to 39	8%	8%	8%	9%	6%	6%	6%	7%	9%	9%	9%	9%	na	9%	10%	10%	7%	7%	7%	7%	7%	7%	8%	8%
	40 to 44	8%	8%	8%	8%	7%	7%	7%	7%	9%	8%	8%	8%	na	8%	8%	9%	7%	7%	7%	7%	7%	7%	7%	8%
	45 to 49	8%	8%	8%	8%	8%	8%	8%	8%	8%	8%	9%	9%	na	8%	8%	8%	8%	8%	8%	8%	8%	8%	8%	8%
	50 to 54	8%	8%	8%	8%	10%	9%	9%	9%	8%	7%	7%	7%	na	7%	7%	7%	9%	9%	9%	8%	9%	8%	8%	8%
	55 to 59	8%	8%	8%	8%	12%	11%	11%	11%	7%	7%	7%	7%	na	7%	6%	7%	10%	10%	10%	10%	10%	10%	9%	9%
	60 to 64	8%	8%	8%	8%	12%	12%	13%	12%	6%	5%	5%	6%	na	7%	6%	6%	11%	11%	11%	11%	10%	10%	10%	10%
	Over 65	2%	3%	3%	3%	6%	6%	6%	6%	1%	1%	1%	1%	na	3%	2%	3%	4%	5%	5%	5%	4%	4%	4%	4%
Member Type																									
	Employee	47%	47%	47%	47%	50%	51%	51%	52%	47%	48%	49%	49%	na	50%	51%	50%	48%	49%	49%	49%	48%	49%	49%	49%
	Dependent	53%	53%	53%	53%	50%	49%	49%	48%	53%	52%	51%	51%	na	50%	49%	50%	52%	51%	51%	51%	52%	51%	51%	51%

^{*}Calculated as member months divided by 12

**The average demographic factor is based on the Milliman Health Cost Guidelines age/sex factors assigned by age band and gender to the plan's population. It is a measure of relative cost based on the age and gender distribution of members, all else being equal.

PEBB - Exhibit 3a **CDHP LEG Report**

Impact Summary - Payment Rate

Carrier	Plan
UMP	Uniform Medical Plan CDHP
UMP	Uniform Medical Plan Plus
UMP	Uniform Medical Plan Classic
KPNWA	Kaiser Permanente of Washington CDHP
KPNWA	Kaiser Permanente of Washington Sound Choice
KPNWA	Kaiser Permanente of Washington Value
KPNWA	Kaiser Permanente of Washington Classic
All	CDHP Totals
All	All Accountable Care
All	Classic and Value Totals
All	All Plans

			Yea	r 2016			
						(G)	
(A)			(D)	(E)	(F)	Scaled	(H)
Carrier	(B)	(C)	Modeled	Target	Modeled	Modeled	Original
Allowed	Concurrent	Paid /	Paid	Medical	Payment	Payment	Payment
PMPM	Risk Score	Allowed	PMPM	Loss Ratio	PMPM	PAUPM	PAUPM
\$487.84	0.52	0.71	\$179.55	92.6%	\$193.98	\$258.33	\$247.13
\$487.84	0.84	0.87	\$354.33	95.2%	\$372.20	\$477.23	\$480.89
\$487.84	1.06	0.88	\$456.07	96.4%	\$473.21	\$611.77	\$612.56
\$409.79	0.48	0.74	\$147.66	84.8%	\$174.22	\$228.96	\$189.39
\$409.79	0.58	0.82	\$194.58	86.5%	\$225.03	\$289.97	\$445.44
\$409.79	0.88	0.88	\$314.69	88.7%	\$354.76	\$470.55	\$465.19
\$409.79	1.28	0.91	\$480.26	90.3%	\$531.57	\$681.34	\$685.16
		0.72	\$172.68		\$189.73	\$251.92	\$234.53
		0.87	\$332.24		\$351.84	\$451.37	\$475.99
		0.89	\$431.26		\$457.36	\$593.55	\$593.55
		0.88	\$407.26		\$432.37	\$561.74	\$561.74

Carrier UMP UMP	Plan Uniform Medical Plan CDHP Uniform Medical Plan Plus
UMP	Uniform Medical Plan Classic
KPNWA KPNWA KPNWA KPNWA	Kaiser Permanente of Washington CDHP Kaiser Permanente of Washington Sound Choice Kaiser Permanente of Washington Value Kaiser Permanente of Washington Classic
All	CDHP Totals
All	All Accountable Care
All	Classic and Value Totals
All	All Plans

Year 2017							
						(G)	
(A)			(D)	(E)	(F)	Scaled	(H)
Carrier	(B)	(C)	Modeled	Target	Modeled	Modeled	Original
Allowed	Concurrent	Paid /	Paid	Medical	Payment	Payment	Payment
PMPM	Risk Score	Allowed	PMPM	Loss Ratio	PMPM	PAUPM	PAUPM
\$502.90	0.53	0.73	\$197.12	92.6%	\$212.97	\$294.49	\$276.72
\$502.90	0.83	0.87	\$363.96	95.2%	\$382.30	\$511.73	\$473.80
\$502.90	1.07	0.89	\$475.87	96.4%	\$493.75	\$665.67	\$671.65
\$415.85	0.53	0.81	\$176.49	84.8%	\$208.24	\$287.12	\$215.60
\$415.85	0.55	0.83	\$188.66	86.5%	\$218.18	\$293.96	\$419.74
\$415.85	0.88	0.88	\$319.47	88.7%	\$360.15	\$505.26	\$497.30
\$415.85	1.31	0.91	\$496.65	90.3%	\$549.72	\$741.74	\$754.62
		0.75	\$192.74		\$211.96	\$292.90	\$263.52
		0.87	\$342.30		\$362.03	\$484.53	\$467.05
		0.89	\$447.86		\$474.50	\$644.41	\$648.58
		0.88	\$420.14		\$445.69	\$605.56	\$605.56

Carrier UMP UMP UMP	Plan Uniform Medical Plan CDHP Uniform Medical Plan Plus Uniform Medical Plan Classic
KPNWA KPNWA KPNWA KPNWA	Kaiser Permanente of Washington CDHP Kaiser Permanente of Washington Sound Choice Kaiser Permanente of Washington Value Kaiser Permanente of Washington Classic
All All	CDHP Totals All Accountable Care Classic and Value Totals
All	All Plans

			Yea	ır 2018			
						(G)	
(A)			(D)	(E)	(F)	Scaled	(H)
Carrier	(B)	(C)	Modeled	Target	Modeled	Modeled	Original
Allowed	Concurrent	Paid /	Paid	Medical	Payment	Payment	Payment
PMPM	Risk Score	Allowed	PMPM	Loss Ratio	PMPM	PAUPM	PAUPM
\$516.03	0.57	0.75	\$223.05	92.6%	\$240.98	\$335.19	\$287.76
\$516.03	0.82	0.88	\$370.64	95.2%	\$389.32	\$528.09	\$459.86
\$516.03	1.09	0.89	\$498.60	96.4%	\$517.33	\$704.48	\$722.30
\$402.94	0.50	0.76	\$152.94	84.8%	\$180.45	\$273.77	\$280.62
\$402.94	0.62	0.87	\$218.83	86.5%	\$253.07	\$377.44	\$367.65
\$402.94	0.88	0.88	\$313.29	88.7%	\$353.18	\$547.96	\$534.61
\$402.94	1.33	0.92	\$490.25	90.3%	\$542.63	\$808.53	\$828.86
		0.75	\$208.73		\$228.62	\$322.40	\$286.27
		0.87	\$354.98		\$375.27	\$512.32	\$450.21
		0.89	\$462.18		\$488.98	\$687.83	\$700.10
		0.88	\$428.02		\$453.51	\$636.68	\$636.68

PEBB - Exhibit 3b CDHP LEG Report Impact Summary - Bid Rate

Carrier	Plan
UMP	Uniform Medical Plan CDHP
UMP	Uniform Medical Plan Plus
UMP	Uniform Medical Plan Classic
KPWA	Kaiser Permanente of Washington CDHP
KPWA	Kaiser Permanente of Washington Sound Choice
KPWA	Kaiser Permanente of Washington Value
KPWA	Kaiser Permanente of Washington Classic
All	All CDHP
All	All Accountable Care
All	Classic and Value Totals
All	All Plans

	Year 2016										
			(D)	(E)	(F)		(H)	(1)			
(A)		(C)	HSA and	Modeled Bid	Actual Bid	(G)	Modeled	Actual			
Scaled Modeled	(B)	Modeled Bid	Wellness	Rate With	Rate With	Index	Employee	Employee	(J)		(L)
Payment	Prospective	Rate	Contribution	HSA	HSA	Rate	Contribution	Contribution	Risk Score	(K)	Total
PAUPM	Risk Score	PAUPM	PAUPM	PAUPM	PAUPM	PAUPM	PAUPM	PAUPM	Gap Impact	Other Impact	Impact
\$258.33	0.646	\$399.92	\$55.10	\$455.02	\$508.47	\$487.00	-\$31.98	\$21.00	\$85.51	-\$32.53	\$52.98
\$477.23	0.866	\$550.94	\$0.00	\$550.94	\$546.37	\$487.00	\$63.94	\$59.00	\$3.73	-\$8.67	-\$4.94
\$611.77	1.074	\$569.68	\$0.00	\$569.68	\$570.75	\$487.00	\$82.68	\$84.00	-\$9.36	\$10.68	\$1.32
\$228.96	0.538	\$425.64	\$56.40	\$482.04	\$509.55	\$487.00	-\$4.96	\$23.00	\$91.48	-\$63.52	\$27.96
\$289.97	0.651	\$445.13	\$0.00	\$445.13	\$532.06	\$487.00	-\$41.87	\$45.00	\$103.98	-\$17.10	\$86.87
\$470.55	0.818	\$575.05	\$0.00	\$575.05	\$567.96	\$487.00	\$88.05	\$81.00	\$11.20	-\$18.25	-\$7.05
\$681.34	1.117	\$609.96	\$0.00	\$609.96	\$604.75	\$487.00	\$122.96	\$118.00	-\$30.39	\$25.43	-\$4.96
\$251.92		\$405.53	\$55.38	\$460.91	\$508.71	\$487.00	-\$26.09	\$22.00	\$86.82	-\$38.72	\$48.09
\$451.37		\$536.33	\$0.00	\$536.33	\$544.39	\$487.00	\$49.33	\$57.00	\$17.57	-\$9.90	\$7.67
\$593.55		\$576.02	\$0.00	\$576.02	\$574.69	\$487.00	\$89.02	\$88.00	-\$8.14	\$7.12	-\$1.02
\$561.74		\$561.74	\$3.99	\$565.73	\$568.40	\$487.00	\$78.73	\$81.00	\$0.00	\$2.27	\$2.27

Carrier UMP UMP	Plan Uniform Medical Plan CDHP Uniform Medical Plan Plus
UMP	Uniform Medical Plan Classic
KPWA KPWA KPWA KPWA	Kaiser Permanente of Washington CDHP Kaiser Permanente of Washington Sound Choice Kaiser Permanente of Washington Value Kaiser Permanente of Washington Classic
All All	All CDHP All Accountable Care Classic and Value Totals
All	All Plans

Year 2017											
			(D)	(E)	(F)		(H)	(I)			
(A)		(C)	HSA and	Modeled Bid	Actual Bid	(G)	Modeled	Actual			
Scaled Modeled	(B)	Modeled Bid	Wellness	Rate With	Rate With	Index	Employee	Employee	(J)		(L)
Payment	Prospective	Rate	Contribution	HSA	HSA	Rate	Contribution	Contribution	Risk Score	(K)	Total
PAUPM	Risk Score	PAUPM	PAUPM	PAUPM	PAUPM	PAUPM	PAUPM	PAUPM	Gap Impact	Other Impact	Impact
\$294.49	0.660	\$446.14	\$55.36	\$501.50	\$550.04	\$525.00	-\$23.50	\$25.00	\$91.67	-\$43.17	\$48.50
\$511.73	0.868	\$589.40	\$0.00	\$589.40	\$590.77	\$525.00	\$64.40	\$66.00	\$12.43	-\$10.82	\$1.60
\$665.67	1.075	\$619.37	\$0.00	\$619.37	\$618.93	\$525.00	\$94.37	\$94.00	-\$12.34	\$11.97	-\$0.37
\$287.12	0.548	\$523.66	\$56.51	\$580.18	\$550.24	\$525.00	\$55.18	\$25.00	\$66.61	-\$96.78	-\$30.18
\$293.96	0.650	\$451.94	\$0.00	\$451.94	\$571.08	\$525.00	-\$73.06	\$46.00	\$127.52	-\$8.46	\$119.06
\$505.26	0.836	\$604.64	\$0.00	\$604.64	\$594.09	\$525.00	\$79.64	\$69.00	\$20.94	-\$31.58	-\$10.64
\$741.74	1.126	\$658.53	\$0.00	\$658.53	\$671.80	\$525.00	\$133.53	\$147.00	-\$46.01	\$59.48	\$13.47
\$292.90		\$462.87	\$55.61	\$518.48	\$550.08	\$525.00	-\$6.52	\$25.00	\$86.26	-\$54.74	\$31.52
\$484.53		\$572.23	\$0.00	\$572.23	\$588.31	\$525.00	\$47.23	\$63.00	\$26.80	-\$11.03	\$15.77
\$644.41		\$621.43	\$0.00	\$621.43	\$620.76	\$525.00	\$96.43	\$96.00	-\$10.16	\$9.73	-\$0.43
\$605.56		\$605.56	\$4.32	\$609.87	\$612.93	\$525.00	\$84.87	\$88.00	\$0.00	\$3.13	\$3.13

Carrier	Plan
UMP	Uniform Medical Plan CDHP
UMP	Uniform Medical Plan Plus
UMP	Uniform Medical Plan Classic
KPWA	Kaiser Permanente of Washington CDHP
KPWA	Kaiser Permanente of Washington Sound Choice
KPWA	Kaiser Permanente of Washington Value
KPWA	Kaiser Permanente of Washington Classic
	· ·
All	All CDHP
All	All Accountable Care
All	Classic and Value Totals
All	All Plans

Year 2018											
			4-1		j						
			(D)	(E)	(F)		(H)	(I)			
(A)		(C)	HSA and	Modeled Bid	Actual Bid	(G)	Modeled	Actual			
Scaled Modeled	(B)	Modeled Bid	Wellness	Rate With	Rate With	Index	Employee	Employee	(J)		(L)
Payment	Prospective	Rate	Contribution	HSA	HSA	Rate	Contribution	Contribution	Risk Score	(K)	Total
PAUPM	Risk Score	PAUPM	PAUPM	PAUPM	PAUPM	PAUPM	PAUPM	PAUPM	Gap Impact	Other Impact	Impact
\$335.19	0.671	\$499.55	\$55.61	\$555.16	\$576.11	\$551.00	\$4.16	\$25.00	\$73.19	-\$52.35	\$20.84
\$528.09	0.843	\$626.09	\$0.00	\$626.09	\$595.54	\$551.00	\$75.09	\$45.00	\$4.72	-\$34.81	-\$30.09
\$704.48	1.088	\$647.69	\$0.00	\$647.69	\$652.84	\$551.00	\$96.69	\$102.00	-\$11.92	\$17.24	\$5.31
\$273.77	0.556	\$492.00	\$56.53	\$548.53	\$576.38	\$551.00	-\$2.47	\$25.00	\$96.14	-\$68.68	\$27.47
\$377.44	0.625	\$603.48	\$0.00	\$603.48	\$602.09	\$551.00	\$52.48	\$51.00	\$45.84	-\$47.32	-\$1.48
\$547.96	0.854	\$641.47	\$0.00	\$641.47	\$628.50	\$551.00	\$90.47	\$78.00	\$25.77	-\$38.24	-\$12.47
\$808.53	1.145	\$705.91	\$0.00	\$705.91	\$713.37	\$551.00	\$154.91	\$162.00	-\$52.16	\$59.25	\$7.09
\$322.40		\$497.98	\$55.80	\$553.78	\$576.17	\$551.00	\$2.78	\$25.00	\$77.97	-\$55.75	\$22.22
\$512.32		\$623.72	\$0.00	\$623.72	\$596.23	\$551.00	\$72.72	\$45.00	\$9.03		
\$687.83		\$653.64	\$0.00	\$653.64	\$655.67	\$551.00	\$102.64	\$105.00	-\$9.77		
\$636.68		\$636.68	\$4.89	\$641.57	\$642.26	\$551.00	\$90.57	\$91.00	\$0.00	\$0.43	\$0.43