



Work Release Expansion – Implementation Plan

2019 Report to the Legislature

As required by Engrossed Substitute House Bill 1109

September 1, 2019

Stephen Sinclair, Secretary
Stephen.Sinclair@doc.wa.gov

Danielle Armbruster, Assistant Secretary
Reentry Division
Danielle.Armbruster@doc.wa.gov

Table of Contents

Foreword.....	2
Executive Summary.....	3
Report Overview	4
Work Release Program Background	4
Work Release Program.....	4
Expansion Efforts and Activities	7

Appendices:

Appendix A – DOC Current and Planned Activities

Appendix B – Current Work Release Facilities

Appendix C-1 – Admissions and Release Data

Appendix C-2 – Service Area Selection Table

Appendix D – Operational and Financial Considerations

Appendix E – Equitable Distribution Table

Foreword

Work/Training Release facilities serve as a bridge between life in prison and life in the community. Participants focus on transition, to include finding and retaining employment, re-connecting with family members, and becoming productive members of the community. They also learn and refine social and living skills such as riding the bus, going to the grocery store, and managing their personal finances – all while under the jurisdiction of the Department of Corrections (DOC). Work/Training Release is an opportunity for self-improvement, while assisting participants in creating a safe and productive lifestyle that can be sustained upon release.

The DOC Work/Training Release Program has a proven track record of achieving results for participants returning to the community. The program offers a structured environment for individuals transitioning back into the community through employment, programming, and connection to state and local reentry resources. For some individuals, it offers a chance to leverage vocational training and work experience gained through prison-based work experiences. It also provides opportunities to strengthen family and pro-social relationships.

Based on the Caseload Forecast Council population projections, DOC estimates a shortage of medium and minimum beds for both men and women incarcerated in our prison system. Expansion of work release will produce positive impacts on prison capacity by increasing capacity in the state's partial confinement options while also investing in people, contributing to communities, and improving public safety.

In December 2017, a cost-benefit evaluation was conducted by the Washington State Institute for Public Policy (WSIPP) which estimated a positive benefit of \$4,806 per participant in a Work/Training Release Program. Currently, 100% of participants are employed or are enrolled in an approved education, vocational training or rehabilitative programs while in Work/Training Release. This outcome is not only attributed to the participants, but also the employees who help the individuals prepare for and maximize this life-changing opportunity. For many individuals, the job they obtain while in the program is their first job.

The Work/Training Release Program supports the vision for a reentry culture in Washington State, achieving better outcomes for individuals and ultimately improving public safety. The program invests in people's futures and in the communities they will reside in. The approved expansion will also provide needed short-term relief for the state's prison capacity shortfalls and help to provide needed capacity to meet future forecasts.

Work Release Expansion Plan

2019 Report to the Legislature

Executive Summary

The Washington State Department of Corrections (DOC) is responsible for the confinement and supervision of approximately 37,000 individuals convicted by superior courts throughout the state. DOC operates 12 prison facilities, 12 Work/Training Release facilities and approximately 90 field supervision offices to manage this population.

As of October 2019, DOC will serve up to 741 participants in the 12 Work/Training Release Program facilities. In 2017, DOC revised the program's operational structure and completed a program-wide review of physical capacity with the goal of increasing efficiency. This review allowed DOC to maintain existing capacity levels despite the closure of four Work/Training Release facilities while redistributing resources based on changing demographic needs and maximizing existing bed space. In 2018, DOC received funding to increase the number of participants served by expanding physical capacity in existing facilities. Implementation of this increase is concluding now with the final beds coming online as a handful of construction projects finish and the calendar year closes. Full implementation will result in a funded operating level of 782 beds.

Despite the efforts noted above, the demand for work release beds remains greater than current physical capacity. As of June 2019, there were 1,188 male and 216 female incarcerated individuals who have been screened and approved for the Work/Training Release Program. These individuals are waiting for bed space to become available in their release areas. For many, the opportunity to attend and participate in this program will expire due to reaching the end of their sentence term prior to a bed becoming available. This backlog and lack of bed space has significant impacts on capacity in the prison system resulting in the Department housing Work/Training Release eligible individuals in costlier, higher security level prison beds.

For these reasons, DOC proposed expansion of the Work/Training Release Program with up to four additional facilities providing an additional 200 bed capacity and increased service coverage in underserved and unserved communities. The 2019 Legislature, through Engrossed Substitute House Bill 1109, provided DOC \$9.1 million dollars in the 2019-21 Biennium for the creation of 200 hundred additional Work/Training Release beds. The Department is actively engaged in efforts to site and establish additional facilities. Current activities include organizational preparation and development, data collection and analysis, stakeholder identification and outreach, strategic planning, technical and regulatory exploration and clarification, community messaging and coordination, development of a Request for Proposals.

A high-level review of the Department's current and planned activities is available in Appendix A of this report.

Report Overview

The 2019 Legislature provided funding to the Department of Corrections (DOC) to increase Work/Training Release by 200 during the 2019-21 Biennium and directed DOC to create an implementation plan and provide a report to the legislature by September 1, 2019. The plan is to outline when and where the Work/Training Release expansion will be implemented.

Work Release Program Background

Washington State's Work/Training Release Program was created by the legislature in 1967. Work/Training Release facilities are community based partial confinement facilities which serve as a bridge between life in prison and life in the community. Washington currently has 12 Work/Training Release facilities serving approximately 741 individuals daily (see Current WR Facilities in Appendix B). Work/Training Release is considered partial confinement and is authorized in statute for eligible DOC-approved individuals for up to the last twelve months of the term of incarceration. The 2017-2018 legislature expanded work release participation from six months to twelve months to allow for a sub-set of the releasing population to have the additional step-down of up to six months through electronic home monitoring in the Graduated Reentry option that occurs in the community.

Previous reports and studies have supported the expansion of Work/Training Release services through increasing the number of Work/Training Release facilities with particular attention to siting in underserved counties based on the equitable distribution of individuals (see Appendix E) based on their county of first conviction per statute (RCW 72.09.070). A comprehensive siting report was completed in 2008 as part of Engrossed Substitute Senate Bill 6157. That report identified the number of additional Work Release beds needed at that time. As would be expected, the highest need was in the most populated counties.

Work Release Program

The structure of the Work/Training Release Program supports a comprehensive case management model combined with a graduated access model to the community while providing the programming and support to address identified risk and need areas. The program also supports maintaining or developing the individual's accountability for his or her time outside the Work/Training Release facility. As Work/Training Release participants are in the community for up to 16 hours per day, DOC carefully screens for victim and public safety issues prior to placement in the Work/Training Release Program.

Individuals accepted to the program are placed in a facility based on bed availability. Those that are transferred to a Work/Training Release agree to:

- Find and maintain employment, education, vocational training or transitional programming
- Financially contribute to their cost of incarceration as able (daily room and board fees)
- Remain at the Work/Training Release facility except for education, training, work, treatment or approved outings with family members
- Undergo frequent tests for substance abuse

- Be monitored on their trips in the community to ensure that approved movements allow enough time to get to work yet prohibit making any unauthorized stops
- Continue programming, treatment or therapy to address identified risk/need areas associated with criminal activity
- Cooperate with monitoring and behavioral expectations in the work release facility, work place and other locations in the community
- Participate in a three phase, step down program intended to provide graduated levels of access to the community. This access is based on case plan, compliant time in the facility, progress in meeting individual plan objectives including following all rules, as an effort to reduce risk to the public.

DOC continues to focus on evidence-based reentry principles through a continuum of care and individual case planning and management model which is initiated at Prison reception centers. Case management continues through time spent in Prison and Work/Training Release. Individual case plans may continue after release and conclude following period of time under community supervision. The participant's time with DOC is spent addressing identified risk/need factors while preparing for transition to the community.

The following services are provided at Work/Training Release facilities:

- Comprehensive case management using risk-need-responsivity principles, risk assessment, and mitigation
- Assistance with transportation, job searches, and employment referrals
- Transition and release planning
- Coordination with families and support networks
- Employment assistance to enhance skills in employment-seeking, career development, and employment retention
- Access to community-based services such as treatment, counseling, health care, education and vocational training
- Residential services that include basic needs, financial assistance, activity areas, visitation, and food service
- Security services that include on-site staffing 24-hours per day, seven days per week to ensure security at the facility

Eligibility and Screening

While in prison, individuals may proactively apply for Work/Training Release or be selected to participate in the program.

The following eligibility criteria must be met to be considered for transfer to Work/Training Release:

- Has earned or will have earned the appropriate prison custody classification level within twelve months of the Earned Release Date (ERD)

- Have no active felony detainers, warrants or deportation holds
- Plans to release within the state of Washington
- Does not have a current or previous recommendation for civil commitment by the End of Sentence Review Committee
- Is physically and mentally able to participate in the Work Release program and secure and maintain employment and/or education/training or maintain oneself without on-site medical assistance
- Intends to become gainfully employed or participate in education, vocational training or significant or targeted transitional programming
- Known victim safety concerns must be mitigated and approved by a victim advocate
- If convicted of a sex offense, must be amenable to crime-related treatment and not pose an assessed risk to public safety
- Has completed a substance use disorder treatment assessment and successfully participated in treatment during his/her incarceration to the best of their ability, if treatment is indicated
- Release plan or crime of conviction meets local facility siting/community board agreements

Individuals convicted of Murder 1st Degree are not eligible for Work/Training Release unless it is part of the DOC's structured reentry planning process.

As part of the screening criteria, Work/Training Release supervisors review each referral or application individually. The following information is reviewed:

- General
 - What is the county of first conviction and where does he or she plan to release
 - Has the required DNA sample been completed
 - Check for documented victim or community safety concerns
- Verification the individual has a valid social security number
- Review current offense, conditions, and supervision requirements upon release
- Review of law enforcement notification and registration requirements
- Known open misdemeanor warrants over \$5,000 bail
- Prison discipline history
- Known gang activity, prohibited or restricted placement, victim notifications that need to occur
- Review of the case records

If the Work/Training Release staff reviewing the case for admission believes that an individual does not meet one of the eligibility criteria or if they find public safety concerns while screening, there is a multidisciplinary process to review those recommendations for denial. That review process results in either overturning or concurring with the recommendation for denial, or may suggest an alternative reentry plan strategy.

Additional screening criteria are applied prior to transfer to Work/Training Release. After removing individuals who are not available for participation based on crime type, sentence structure, medical clearance, conflicts such as a lack of a social security number, or administrative or programming holds,

36% of potential participants based on classification remain available for placement at a Work/Training Release facility.

While in Work/Training Release, participants are expected to comply with all general program requirements as well as specific facility rules and restrictions.

Current Efforts to Site and Develop New Work Release Facilities

Overview

DOC is following the work release siting process established in Washington Administrative Code (WAC) 137-57 which specifies specific tasks and roles to be filled by Department and non-department parties or entities. A search committee has been established, as specified in WAC, and is comprised of agency staff with specific operational and functional knowledge or skill sets.

Plan and Intent

DOC is committed to site and establish new Work/Training Release facilities and begin operations in Fiscal Year 2021. The initial siting efforts are focused in Chelan, Pierce, Snohomish, and King Counties. These counties have been selected due to their status as unserved or underserved areas based on court sentencing and prison release records and data (see Appendix C-1, Admissions and Releases Data & Appendix C-2, Service Area Selection tables). There are additional, less acute needs in other counties which may be considered. Location decisions will be made based on the counties with the greatest need as well as information gathered from siting activities including the cost to establish and sustain facilities in the future.

Many factors are being considered in siting new Work/Training Release facilities. Every decision is unique and involves local concerns; reentry and transition considerations which may impact individuals and their assessed needs; short- and long-term capital and infrastructure; and operational and financial considerations (see Appendix D). Data will help guide and support community engagement and partnerships with local governments, law enforcement, and community-based organizations are incorporated into the communications and outreach planning efforts. These steps are not only legally required but are critical to the success in achieving expanded Work/Training Release capacity. Identification and consideration will include locations or options that fit within budget constraints, including: leasing dollars, limited tenant improvement costs, and long-term staffing and operating costs.

DOC plans to lease and operate the new Work/Training Release facilities; however, this approach may change if there are other partnerships or alternatives that present themselves during the siting and planning process. In partnership with the Department of Enterprise Services' Real Estate Services program, DOC will conduct an exhaustive search for locations in the targeted counties as well as other counties with the greatest need. This will include outreach to commercial real estate companies and community-based organizations. The ideal location would be a property in operational condition for

immediate use with sufficient space for separate bedrooms or dorm-style housing; restrooms, showers, and laundry facilities; food services; common and recreation areas; and, office space. Some examples of non-traditional locations could be nursing homes, churches, or small schools. DOC is optimistic that there are solutions that will meet program needs and financial constraints.

Stakeholder Collaboration

The Department has initiated contact and participated in collaborative discussions, information sharing and action step planning with internal and closely related business partners such as the Department of Enterprise Services, to create a team approach. In September of 2019, community stakeholder outreach will occur with the scheduled release of a Request for Proposals. The community based stakeholder development effort will be guided by RCW and occur with the assistance of a contracted third party intended to facilitate fair and unbiased interplay between DOC, other government agencies and interested community members or organizations.

Cost Effective Increase of Capacity through Work/Training Facilities Expansion

There is a savings between the cost of a bed at a major institution and a Work/Training Release bed. The daily costs of a Work/Training Release bed and minimum facility prison facility bed are similar. However, there are additional benefits for Work Release beds that should be considered. Work/Training Release participants are employed. While employed they are paying taxes, paying toward their court imposed legal financial obligations, and paying part of their incarceration costs through their room and board fees. They are participating in pro-social activities. They remain in a structured living environment which utilizes incentive-based transition back to the community.

Risks

- Siting and operating a correctional facility of any type is a multi-year project which requires ongoing legislative appropriations.
- The legislature is the ultimate control of Work Release capacity through the appropriation process.

Advantages

- New construction or redevelopment would allow for modern designs which meet the custody and security needs of a Work Release facility and provide adequate programming space.
- New construction or redevelopment can increase efficiency and utilization of space.
- New facility siting can be initiated in those counties unrepresented or underrepresented by existing facilities.

Status

Current activities and accomplishments of the search committee include:

- Development of a charter defining goals, objectives and general methods for achieving the legislation's intent
- Analysis of demographic, sentencing and release data to identify targeted areas for expansion
- Review of recent efforts to expand and site Work/Training Release facilities as well as collection and review of recent studies to confirm existing geographic service gaps, known opportunities and areas of support.
- Consideration and documentation of known risks, and identification of mitigation efforts for unknown areas of risk
- Identification and examination of legal requirements, regulations, building and civil code requirements related to siting and correctional facilities,
- Review of DOC's ability and authority to contract independently for the purposes of siting and service provision
- Coordination and planning with internal and external business partners, stakeholder organizations and partner government agencies with interests and expertise in community and commercial development
- Development of a communications plan and press release to communicate findings, intent and to solicit strategic partnerships to support and promote expansion
- Development of a Request for Proposals to solicit public proposals and opportunities for expansion

Statutory Definitions

RCW 9.94A.030

(28) "Home detention" means a program of partial confinement available to offenders wherein the offender is confined in a private residence subject to electronic surveillance.

(35) "Partial confinement" means confinement for no more than one year in a facility or institution operated or utilized under contract by the state or any other unit of government, or, if home detention or work crew has been ordered by the court or home detention has been ordered by the department as part of the parenting program, in an approved residence, for a substantial portion of each day with the balance of the day spent in the community. Partial

confinement includes work release, home detention, work crew, and a combination of work crew and home detention.

(55) "Work crew" means a program of partial confinement consisting of civic improvement tasks for the benefit of the community that complies with RCW 9.94A.725.

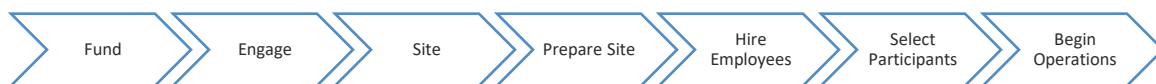
(57) "Work release" means a program of partial confinement available to offenders who are employed or engaged as a student in a regular course of study at school.

Appendix A – DOC Current and Planned Activities

High-level Plan

The following is a high-level plan necessary to site and begin operating four additional work releases and reentry centers by Fiscal Year 2021. A complete project management process with integrated change management is being utilized to achieve our goals. The Department has deployed capital and enterprise project managers to help manage the details of planning and assist operational leaders and employees throughout all aspects of the project.

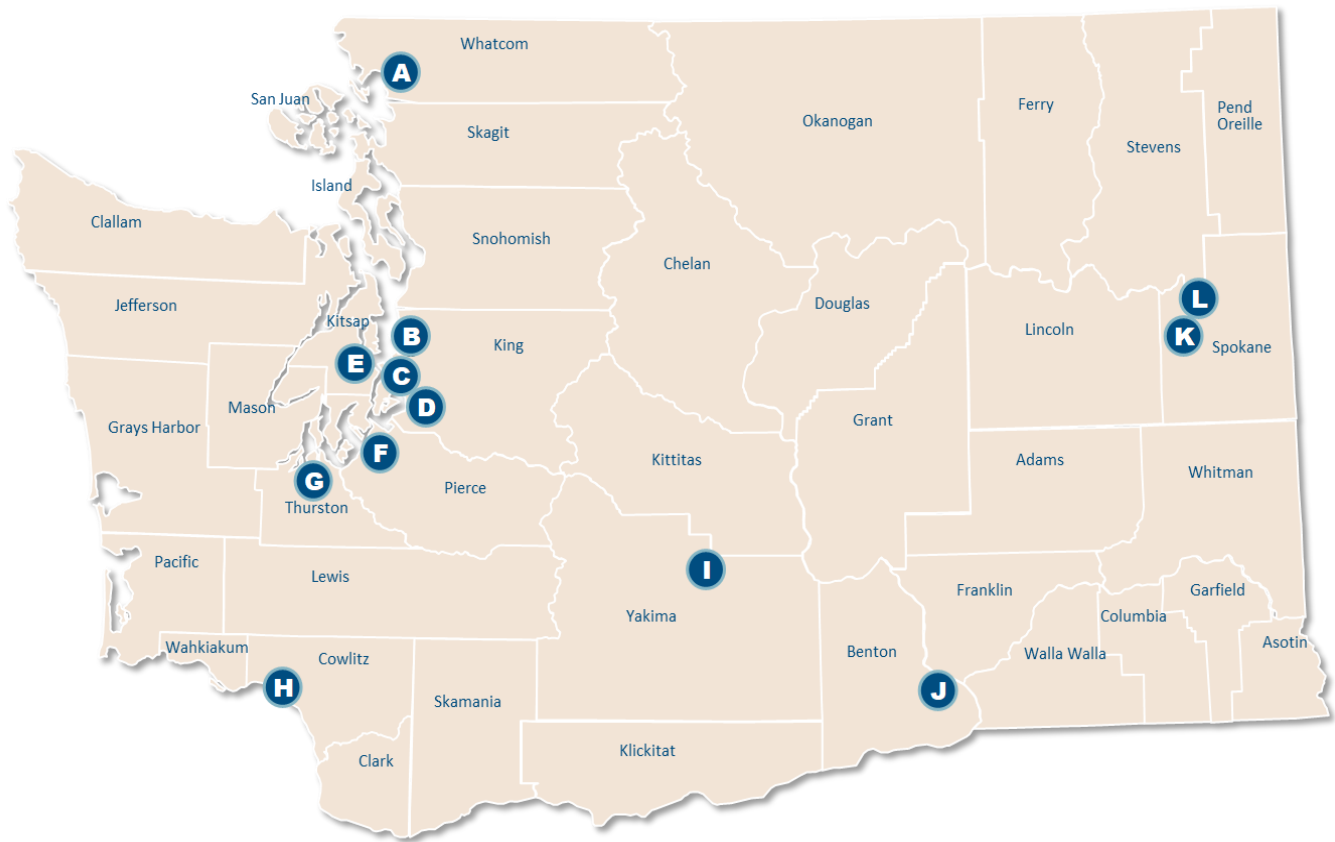
The following illustration depicts high-level phases of the project. Although these phases are shown in a linear process, many project tasks will be in progress concurrently throughout the project life cycle.



Phase / Task	Responsibility	FY2019				FY2020				FY2021			
		Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4
Fund <ul style="list-style-type: none"> Monitor siting, tenant improvement, and operational costs 	Assistant Secretary for Reentry & Budget Director	■	■	■	■	■	■	■	■	■	■	■	■
Engage <ul style="list-style-type: none"> Local governments Law enforcement Community-based organizations Partners Citizens 	Engagement and Outreach Director				■	■	■	■					
Site <ul style="list-style-type: none"> Conduct research Perform inspections Determine costs Complete contracting Select Sites 	Capital Planning and Development Director				■	■	■	■					
Prepare Site <ul style="list-style-type: none"> Complete tenant improvements Deploy network and phone systems Furnish and equip site 	Capital Planning and Development Director & Chief Information Officer & Assistant Secretary for Administrative Services							■	■	■	■	■	■
Hire Employees <ul style="list-style-type: none"> Establish positions Create position descriptions Recruit, hire, and train employees 	Human Resources Director & Hiring Managers								■	■	■	■	■
Select Participants	Classification and Case Management Administrator & Work Release Administrator										■	■	■
Begin Operations (assumes phased-in startup)	Work Release Administrator										■	■	■

Appendix B – Current WR Facilities

Department of Corrections
Work Release Facilities



County	City	Legislative District	ID	Facility	Current Capacity			Neighboring Counties Being Served
					Males	Females	Total	
Whatcom	Bellingham	40	A	Bellingham Work Release	42	8	50	Island, San Juan, Skagit, and Snohomish
King	Seattle	43	B	Bishop Lewis Work Release	47	0	47	Snohomish
King	Seattle	36	C	Reynolds Work Release	92	0	92	Snohomish
King	Seattle	37	D	Helen B. Ratcliff Work Release	0	45	45	Snohomish
Kitsap	Port Orchard	26	E	Peninsula Work Release	55	8	63	Clallam, Jefferson, and North Mason
Pierce	Tacoma	27	F	Progress House Work Release	76	14	90	Pierce only
Thurston	Olympia	22	G	Olympia Work Release	19	7	26	Grays Harbor, Lewis, Mason, and Pacific
Cowlitz	Longview	19	H	Longview Work Release ¹	78	11	89	Clark, Lewis, Skamania, and Wahkiakum
Yakima	Yakima	14	I	Ahtanum View Work Release ²	81	20	101	Chelan, Douglas, Grant, Kittitas, and Klickitat
Benton	Kennewick	8	J	Tri-Cities Work Release	34	6	40	Columbia, Franklin, Garfield, and Walla Walla
Spokane	Spokane	3	K	Eleanor Chase House Work Release	0	55	55	Adams, Asotin, Ferry, Lincoln, Okanogan, Pend Oreille, Stevens, and Whitman
Spokane	Spokane	3	L	Brownstone Work Release	84	0	84	Adams, Asotin, Ferry, Lincoln, Okanogan, Pend Oreille, Stevens, and Whitman
					608	174	782	

¹ Longview Work Release | Includes a 27-bed expansion estimated to be completed by October 2019.

² Ahtanum View Work Release | Includes a 41-bed expansion estimated to be completed by December 2019.

Appendix C-1 – Admissions & Releases Table

Department of Corrections

Admissions and Releases - FY2014-FY2018

Fiscal Years 2014 - 2018

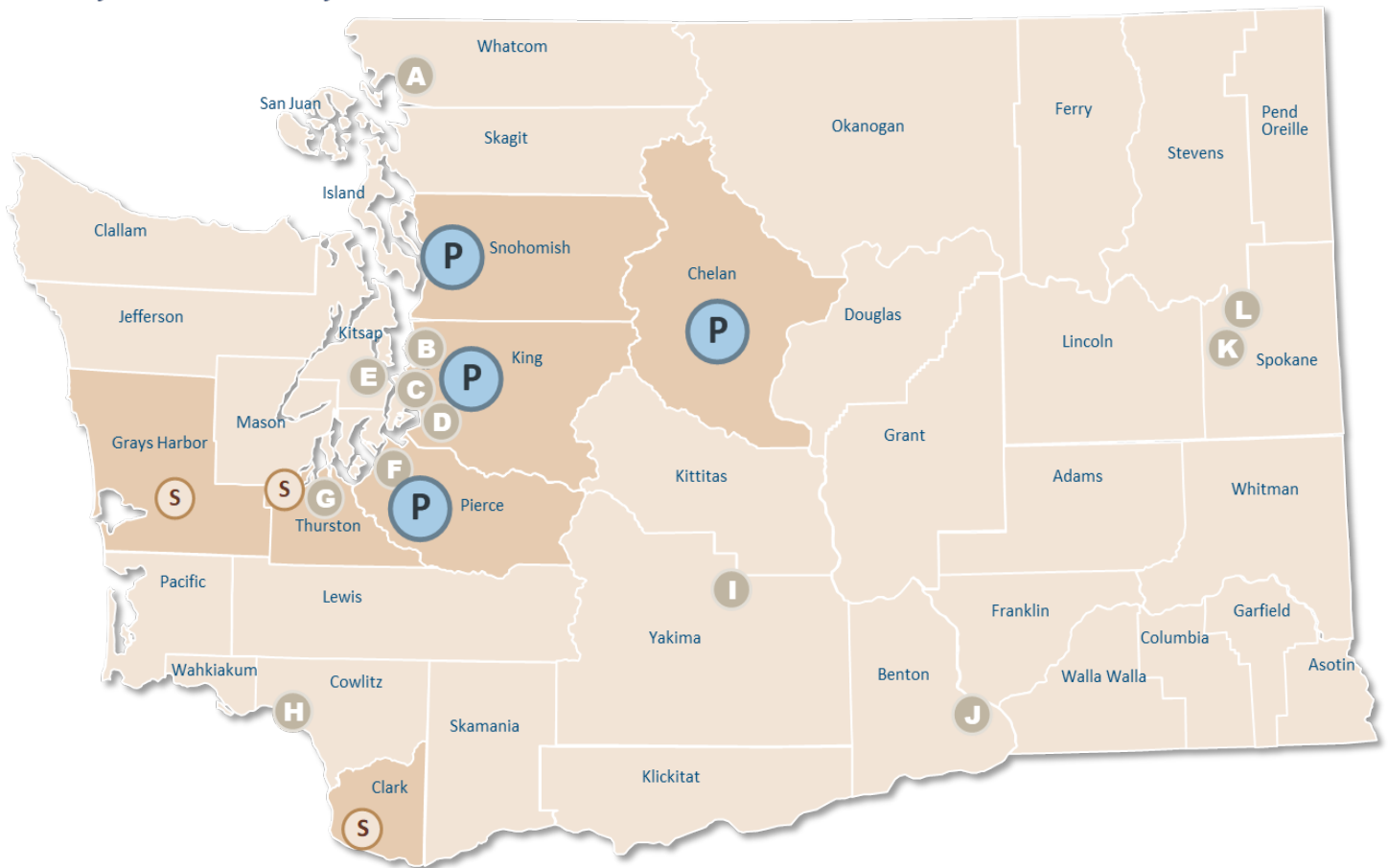
COUNTY	Fiscal Year 2014				Fiscal Year 2015				Fiscal Year 2016				Fiscal Year 2017				Fiscal Year 2018			
	Admission	%	Release	%	Admission	%	Release	%	Admission	%	Release	%	Admission	%	Release	%	Admission	%	Release	%
ADAMS	21	0.26%	17	0.22%	23	0.29%	15	0.20%	20	0.25%	14	0.19%	24	0.30%	12	0.16%	34	0.41%	13	0.17%
ASOTIN	46	0.57%	29	0.38%	50	0.64%	21	0.28%	59	0.74%	31	0.41%	60	0.74%	28	0.37%	61	0.74%	34	0.44%
BENTON*	279	3.47%	251	3.27%	232	2.97%	229	3.07%	288	3.62%	232	3.10%	272	3.35%	247	3.30%	276	3.34%	281	3.65%
CHELAN	114	1.42%	93	1.21%	77	0.99%	95	1.27%	113	1.42%	80	1.07%	117	1.44%	95	1.27%	147	1.78%	102	1.32%
CLALLAM	80	1.00%	72	0.94%	77	0.99%	68	0.91%	74	0.93%	62	0.83%	91	1.12%	58	0.77%	75	0.91%	72	0.93%
CLARK	576	7.17%	558	7.27%	576	7.38%	512	6.86%	666	8.36%	474	6.34%	595	7.32%	494	6.60%	572	6.93%	469	6.09%
COLUMBIA	7	0.09%	3	0.04%	9	0.12%	9	0.12%	8	0.10%	10	0.13%	5	0.06%	4	0.05%	10	0.12%	3	0.04%
COWLITZ*	350	4.36%	309	4.03%	262	3.36%	324	4.34%	249	3.13%	291	3.89%	302	3.72%	292	3.90%	254	3.08%	285	3.70%
DOUGLAS	28	0.35%	29	0.38%	27	0.35%	23	0.31%	31	0.39%	36	0.48%	17	0.21%	28	0.37%	21	0.25%	28	0.36%
FERRY	8	0.10%	3	0.04%	9	0.12%	1	0.01%	4	0.05%	5	0.07%	4	0.05%	5	0.07%	9	0.11%	-	0.00%
FRANKLIN	111	1.38%	98	1.28%	108	1.38%	90	1.21%	115	1.44%	102	1.36%	116	1.43%	100	1.34%	128	1.55%	90	1.17%
GARFIELD	7	0.09%	1	0.01%	5	0.06%	1	0.01%	4	0.05%	3	0.04%	7	0.09%	3	0.04%	4	0.05%	2	0.03%
GRANT	135	1.68%	123	1.60%	179	2.29%	124	1.66%	150	1.88%	111	1.48%	151	1.86%	133	1.78%	114	1.38%	135	1.75%
GRAYS HARBOR	148	1.84%	158	2.06%	150	1.92%	105	1.41%	150	1.88%	143	1.91%	159	1.96%	127	1.70%	170	2.06%	153	1.99%
ISLAND	45	0.56%	38	0.50%	48	0.62%	26	0.35%	53	0.67%	31	0.41%	47	0.58%	42	0.56%	40	0.48%	42	0.55%
JEFFERSON	24	0.30%	18	0.23%	12	0.15%	14	0.19%	19	0.24%	22	0.29%	21	0.26%	7	0.09%	20	0.24%	11	0.14%
KING*	1,300	16.18%	1,395	18.18%	1,282	16.43%	1,416	18.97%	1,322	16.60%	1,474	19.72%	1,310	16.13%	1,441	19.25%	1,334	16.16%	1,497	19.43%
KITSAP*	383	4.77%	327	4.26%	335	4.29%	320	4.29%	307	3.85%	303	4.05%	356	4.38%	318	4.25%	416	5.04%	319	4.14%
KITTITAS	42	0.52%	31	0.40%	58	0.74%	28	0.38%	78	0.98%	34	0.45%	72	0.89%	35	0.47%	83	1.01%	34	0.44%
KLICKITAT	22	0.27%	16	0.21%	27	0.35%	10	0.13%	31	0.39%	21	0.28%	44	0.54%	15	0.20%	54	0.65%	30	0.39%
LEWIS	215	2.68%	172	2.24%	189	2.42%	148	1.98%	216	2.71%	176	2.35%	205	2.52%	175	2.34%	209	2.53%	159	2.06%
LINCOLN	16	0.20%	2	0.03%	10	0.13%	1	0.01%	12	0.15%	2	0.03%	17	0.21%	6	0.08%	11	0.13%	6	0.08%
MASON	121	1.51%	102	1.33%	108	1.38%	102	1.37%	86	1.08%	79	1.06%	78	0.96%	90	1.20%	75	0.91%	92	1.19%
OKANOGAN	98	1.22%	46	0.60%	90	1.15%	54	0.72%	96	1.21%	58	0.78%	132	1.63%	38	0.51%	107	1.30%	73	0.95%
PACIFIC	79	0.98%	29	0.38%	36	0.46%	33	0.44%	67	0.84%	26	0.35%	74	0.91%	29	0.39%	50	0.61%	37	0.48%
PEND OREILLE	24	0.30%	8	0.10%	23	0.29%	10	0.13%	19	0.24%	13	0.17%	17	0.21%	4	0.05%	4	0.05%	5	0.06%
PIERCE*	1,153	14.35%	1,290	16.81%	1,106	14.17%	1,171	15.69%	1,087	13.65%	1,175	15.72%	1,233	15.18%	1,131	15.11%	1,291	15.64%	1,140	14.80%
SAN JUAN	3	0.04%	3	0.04%	10	0.13%	8	0.11%	3	0.04%	4	0.05%	6	0.07%	6	0.08%	7	0.08%	8	0.10%
SKAGIT	234	2.91%	187	2.44%	190	2.43%	185	2.48%	182	2.29%	153	2.05%	188	2.31%	174	2.32%	162	1.96%	169	2.19%
SKAMANIA	19	0.24%	12	0.16%	21	0.27%	6	0.08%	14	0.18%	7	0.09%	12	0.15%	8	0.11%	12	0.15%	8	0.10%
SNOHOMISH	617	7.68%	565	7.36%	682	8.74%	593	7.94%	616	7.73%	607	8.12%	621	7.64%	592	7.91%	645	7.81%	615	7.98%
SPOKANE*	548	6.82%	614	8.00%	614	7.87%	623	8.35%	663	8.32%	663	8.87%	604	7.44%	716	9.56%	677	8.20%	682	8.85%
STEVENS	44	0.55%	48	0.63%	33	0.42%	38	0.51%	46	0.58%	31	0.41%	44	0.54%	31	0.41%	47	0.57%	38	0.49%
THURSTON*	328	4.08%	306	3.99%	303	3.88%	311	4.17%	318	3.99%	286	3.83%	364	4.48%	274	3.66%	398	4.82%	325	4.22%
WAHKIAKUM	4	0.05%	3	0.04%	6	0.08%	2	0.03%	4	0.05%	3	0.04%	6	0.07%	2	0.03%	4	0.05%	1	0.01%
WALLA WALLA	62	0.77%	63	0.82%	66	0.85%	58	0.78%	72	0.90%	59	0.79%	63	0.78%	63	0.84%	48	0.58%	61	0.79%
WHATCOM*	259	3.22%	247	3.22%	308	3.95%	256	3.43%	266	3.34%	224	3.00%	291	3.58%	237	3.17%	263	3.19%	257	3.34%
WHITMAN	15	0.19%	5	0.07%	16	0.21%	4	0.05%	16	0.20%	10	0.13%	10	0.12%	5	0.07%	18	0.22%	3	0.04%
YAKIMA*	469	5.84%	404	5.26%	447	5.73%	431	5.77%	440	5.52%	421	5.63%	388	4.78%	422	5.64%	406	4.92%	425	5.52%
Total	8,034	100%	7,675	100%	7,804	100%	7,465	100%	7,964	100%	7,476	100%	8,123	100%	7,487	100%	8,256	100%	7,704	100%

Note: Admission and release figures exclude individuals released with no county of release, out-of-state, or another jurisdiction.

* Denotes counties that currently have a work release facility. Shaded cells designate the Top 12 counties for a given fiscal year.

Appendix C-2 – Service Area Selection

Primary and Secondary Work Release Service Areas



Primary Service Areas (alphabetic order)

COUNTY	Fiscal Year 2018				Release				
	Admission	%	Release	%	Calculated Bed Distribution	Actual Beds (782 beds)	Proposed (982 beds)	Difference	Calculated Size/Demand
CHELAN	147	1.8%	102	1.3%	10	0	13	13	13
OKANOGAN	107	1.3%	73	0.9%	7	0	9	9	9
DOUGLAS	21	0.3%	28	0.4%	3	0	4	4	4
GRANT	114	1.4%	135	1.8%	14	0	17	17	17
KITTITAS	83	1.0%	34	0.4%	3	0	4	4	4
	472	5.7%	372	4.8%	37	0	47	47	47
KING*	1,334	16.2%	1,497	19.4%	152	181	191	10	187
SNOHOMISH	645	7.8%	615	8.0%	62	0	78	78	77
	1979	24.0%	2112	27.4%	214	181	269	88	264
PIERCE*	1,291	15.6%	1,140	14.8%	116	96	145	49	143
SNOHOMISH	645	7.8%	615	8.0%	62	0	78	78	77
SKAGIT	162	2.0%	169	2.2%	17	0	22	22	21
	807	9.8%	784	10.2%	79	0	100	100	98

Secondary Service Areas (alphabetic order)

CLARK	572	6.9%	469	6.1%	48	0	60	60	59
GRAYS HARBOR	170	2.1%	153	2.0%	16	0	20	20	19
THURSTON*	398	4.8%	325	4.2%	33	26	41	15	41

* Denotes counties that currently have a work release facility.

Appendix D – Operational & Financial Considerations

Proposed Locations	Chelan	Pierce	Snohomish	King	Statewide
Counties served	Chelan, Douglas, Grant, and Kittitas	Pierce	Skagit and Snohomish	King	n/a
Proposed use	50-bed Work Release	100-bed Work Release	100-bed Work Release	Reentry Center	n/a
Number of incarcerated individuals who meet eligibility qualifications for work release (October 2018)	247	987	610	1,025	n/a
Number of individuals on active supervision (September 30, 2018)	849	2,995	1,934	3,119	19,878
Percent of individuals with supervision requirements after release (FY2018 based on release process)	57%	63%	63%	62%	63%
County unemployment rates (September 2018)	Chelan 3.1% Douglas 3.7% Grant 4.1% Kittitas 4.1%	4.40%	Skagit 4.4% Snohomish 3.7%	3.40%	4.40% US 3.7%
Percent of individuals employed within 6 months after release (2017)	35%	34%	41%	41%	37%
Housing (2018)					
§ Overall percent of individuals released homeless	11.30%	6.60%	8.10%	9.50%	8.20%
§ Percent of individuals released homeless with supervision required after release	11.30%	0.20%	0.40%	0.30%	0.30%
§ Percent of individuals released homeless without supervision required after release	28.80%	18.30%	21.80%	25.30%	22.10%
Return to Institutions (recidivism)					
12-month	18.50%	11.90%	11.40%	11.10%	12.10%
§ Percent (number returned and number of releases) within 12 months of release (CY2016 releases)	(49/265)	(135/1,135)	(88/772)	(161/1,447)	(946/7,849)
36-month	36.00%	29.10%	32.40%	31.60%	32.00%
§ Percent (number returned and number releases) within 36 months of release (CY2014 releases)	(90/250)	(355/1,219)	(243/749)	(451/1,426)	(2,517/7,857)

Appendix E – Equitable Distribution Table

COUNTY	Fiscal Year 2018				Admission				Release				
	Admission	%	Release	%	Calculated Bed Distribution	Actual Beds (782 beds)	Proposed (982 beds)	Difference	Calculated Bed Distribution	Actual Beds (782 beds)	Proposed (982 beds)	Difference	Calculated Size/Demand
ADAMS	34	0.41%	13	0.17%	3		4	4	1		2	2	2
ASOTIN	61	0.74%	34	0.44%	6		7	7	3		4	4	4
BENTON*	276	3.34%	281	3.65%	26	40	33	-7	29	40	36	-4	35
CHELAN	147	1.78%	102	1.32%	14		17	17	10		13	13	13 P
CLALLAM	75	0.91%	72	0.93%	7		9	9	7		9	9	9
CLARK	572	6.93%	469	6.09%	54		68	68	48		60	60	59 S
COLUMBIA	10	0.12%	3	0.04%	1		1	1	0		0	0	0
COWLITZ*	254	3.08%	285	3.70%	24	89	30	-59	29	89	36	-53	36
DOUGLAS	21	0.25%	28	0.36%	2		2	2	3		4	4	4
FERRY	9	0.11%	-	0.00%	1		1	1	0		0	0	0
FRANKLIN	128	1.55%	90	1.17%	12		15	15	9		11	11	11
GARFIELD	4	0.05%	2	0.03%	-		-	0	0		0	0	0
GRANT	114	1.38%	135	1.75%	11		14	14	14		17	17	17
GRAYS HARBOR	170	2.06%	153	1.99%	16		20	20	16		20	20	19 S
ISLAND	40	0.48%	42	0.55%	4		5	5	4		5	5	5
JEFFERSON	20	0.24%	11	0.14%	2		2	2	1		1	1	1
KING*	1,334	16.16%	1,497	19.43%	126	181	159	-22	152	181	191	10	187 P
KITSAP*	416	5.04%	319	4.14%	39	60	49	-11	32	60	41	-19	40
KITTITAS	83	1.01%	34	0.44%	8		10	10	3		4	4	4
KLUCKITAT	54	0.65%	30	0.39%	5		6	6	3		4	4	4
LEWIS	209	2.53%	159	2.06%	20		25	25	16		20	20	20
LINCOLN	11	0.13%	6	0.08%	1		1	1	1		1	1	1
MASON	75	0.91%	92	1.19%	7		9	9	9		12	12	12
OKANOGAN	107	1.30%	73	0.95%	10		13	13	7		9	9	9
PACIFIC	50	0.61%	37	0.48%	5		6	6	4		5	5	5
PEND OREILLE	4	0.05%	5	0.06%	-		-	0	1		1	1	1
PIERCE*	1,291	15.64%	1,140	14.80%	122	96	154	58	116	96	145	49	143 P
SAN JUAN	7	0.08%	8	0.10%	1		1	1	1		1	1	1
SKAGIT	162	1.96%	169	2.19%	15		19	19	17		22	22	21 S
SKAMANIA	12	0.15%	8	0.10%	1		1	1	1		1	1	1
SNOHOMISH	645	7.81%	615	7.98%	61		77	77	62		78	78	77 P
SPOKANE*	677	8.20%	682	8.85%	64	139	81	-58	69	139	87	-52	85
STEVENS	47	0.57%	38	0.49%	4		6	6	4		5	5	5
THURSTON*	398	4.82%	325	4.22%	38	26	47	21	33	26	41	15	41 S
WAHKIAKUM	4	0.05%	1	0.01%	-		-	0	0		0	0	0
WALLA WALLA	48	0.58%	61	0.79%	5		6	6	6		8	8	8
WHATCOM*	263	3.19%	257	3.34%	25	50	31	-19	26	50	33	-17	32
WHITMAN	18	0.22%	3	0.04%	2		2	2	0		0	0	0
YAKIMA*	406	4.92%	425	5.52%	38	101	48	-53	43	101	54	-47	53

Note: Admission and release figures exclude individuals released with no county of release, out-of-state, or another jurisdiction.

* Denotes counties that currently have a work release facility. Shaded cells designate the Top 12 counties for a given fiscal year.

P = Primary

S = Secondary