H-5082.1			

SECOND SUBSTITUTE HOUSE BILL 2867

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State of Washington 61st Legislature 2010 Regular Session

By House Ways & Means (originally sponsored by Representatives Kagi, Sells, White, Hunt, Chase, Kessler, Morrell, Van De Wege, Kenney, and Hasegawa; by request of Governor Gregoire)

READ FIRST TIME 02/09/10.

- 1 AN ACT Relating to early learning; amending RCW 43.215.005 and
- 2 43.215.020; and creating a new section.

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- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 4 **Sec. 1.** RCW 43.215.005 and 2007 c 415 s 1 are each amended to read 5 as follows:
 - (1) The legislature recognizes that:
- 7 (a) Parents are their children's first and most important teachers 8 and decision makers;
- 9 (b) Research across disciplines now demonstrates that what happens 10 in the earliest years makes a critical difference in children's 11 readiness to succeed in school and life;
- 12 (c) Washington's competitiveness in the global economy requires a 13 world-class education system that starts early and supports life-long 14 learning;
- 15 (d) Washington state currently makes substantial investments in 16 voluntary child care and early learning services and supports, but 17 because services are fragmented across multiple state agencies, and 18 early learning providers lack the supports and incentives needed to

p. 1 2SHB 2867

- 1 improve the quality of services they provide, many parents have 2 difficulty accessing high quality early learning services;
 - (e) A more cohesive and integrated voluntary early learning system would result in greater efficiencies for the state, increased partnership between the state and the private sector, improved access to high quality early learning services, and better employment and early learning outcomes for families and all children.
 - (2) The legislature finds that:

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- (a) The early years of a child's life are critical to the child's healthy brain development and that the quality of caregiving during the early years can significantly impact the child's intellectual, social, and emotional development;
- (b) A successful outcome for every child obtaining a K-12 education depends on children being prepared from birth for academic and social success in school. For children at risk of school failure, the achievement gap often emerges as early as eighteen months of age;
- (c) There currently is a shortage of high quality services and supports for children ages birth to three and their parents and caregivers; and
- (d) Increasing the availability of high quality services for children ages birth to three and their parents and caregivers will result in improved school and life outcomes.
- (3) Therefore, the legislature intends to establish a robust birth-to-three continuum of services for parents and caregivers of young children in order to provide education and support regarding the importance of early childhood development.
 - $((\frac{3}{3}))$ (4) The purpose of this chapter is:
 - (a) To establish the department of early learning;
- (b) To coordinate and consolidate state activities relating to child care and early learning programs;
- (c) To safeguard and promote the health, safety, and well-being of children receiving child care and early learning assistance, which is paramount over the right of any person to provide care;
- 34 (d) To provide tools to promote the hiring of suitable providers of 35 child care by:
- 36 (i) Providing parents with access to information regarding child 37 care providers;

2SHB 2867 p. 2

1 (ii) Providing parents with child care licensing action histories 2 regarding child care providers; and

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- (iii) Requiring background checks of applicants for employment in any child care facility licensed or regulated under current law;
- (e) To promote linkages and alignment between early learning programs and elementary schools and support the transition of children and families from prekindergarten environments to kindergarten;
- (f) To promote the development of a sufficient number and variety of adequate child care and early learning facilities, both public and private; and
- 11 (g) To license agencies and to assure the users of such agencies, 12 their parents, the community at large and the agencies themselves that 13 adequate minimum standards are maintained by all child care and early 14 learning facilities.
- $((\frac{4}{}))$ (5) This chapter does not expand the state's authority to license or regulate activities or programs beyond those licensed or regulated under existing law.
- 18 **Sec. 2.** RCW 43.215.020 and 2007 c 394 s 5 are each amended to read 19 as follows:
 - (1) The department of early learning is created as an executive branch agency. The department is vested with all powers and duties transferred to it under this chapter and such other powers and duties as may be authorized by law.
 - (2) The primary duties of the department are to implement state early learning policy and to coordinate, consolidate, and integrate child care and early learning programs in order to administer programs and funding as efficiently as possible. The department's duties include, but are not limited to, the following:
 - (a) To support both public and private sectors toward a comprehensive and collaborative system of early learning that serves parents, children, and providers and to encourage best practices in child care and early learning programs;
- 33 (b) To make early learning resources available to parents and 34 caregivers;
- 35 (c) To carry out activities, including providing clear and easily 36 accessible information about quality and improving the quality of early

p. 3 2SHB 2867

learning opportunities for young children, in cooperation with the nongovernmental private-public partnership;

- (d) To administer child care and early learning programs;
- (e) To standardize internal financial audits, oversight visits, performance benchmarks, and licensing criteria, so that programs can function in an integrated fashion;
- (f) To support the implementation of the nongovernmental privatepublic partnership and cooperate with that partnership in pursuing its goals including providing data and support necessary for the successful work of the partnership;
- (g) To work cooperatively and in coordination with the early learning council;
- (h) To collaborate with the K-12 school system at the state and local levels to ensure appropriate connections and smooth transitions between early learning and K-12 programs; ((and))
- (i) <u>To develop a comprehensive birth-to-three plan to provide</u> education and support through a continuum of options;
- (j) Upon the development of an early learning information system, to make available to parents timely inspection and licensing action information through the internet and other means.
- (3) As funding for the expansion of the prekindergarten program for three and four-year olds under this chapter is appropriated by the legislature, the legislature also intends to appropriate a proportional amount of funding to the department for implementation of the services and programs under subsection (2)(i) of this section. Such services may include, but are not limited to: Home visiting; quality incentives for infant and toddler child care subsidies; quality improvements for family home and center-based child care programs serving infants and toddlers; professional development; early literacy programs; and informal supports for family, friend, and neighbor caregivers.
- (4) The department's programs shall be designed in a way that respects and preserves the ability of parents and legal guardians to direct the education, development, and upbringing of their children, and that recognizes and honors cultural and linguistic diversity. The department shall include parents and legal guardians in the development of policies and program decisions affecting their children.

NEW SECTION. Sec. 3. The department of early learning, in collaboration with the early learning nongovernmental private-public partnership and the early learning advisory council, shall develop a birth-to-three plan, including recommended appropriation levels, and report to the appropriate committees of the legislature and the governor by December 1, 2010. The plan and recommendations required under this section shall be developed within existing resources.

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p. 5 2SHB 2867