

SENATE BILL REPORT

SSB 5139

As Passed Senate, February 16, 2005

Title: An act relating to highway and bridge tolling authority.

Brief Description: Modifying highway and bridge tolling authority.

Sponsors: Senate Committee on Transportation (originally sponsored by Senators Haugen, Oke, Poulsen and Swecker).

Brief History:

Committee Activity: Transportation: 1/25/05, 1/31/05 [DPS, w/oRec].
Passed Senate: 2/16/05, 41-8.

SENATE COMMITTEE ON TRANSPORTATION

Majority Report: That Substitute Senate Bill No. 5139 be substituted therefor, and the substitute bill do pass.

Signed by Senators Haugen, Chair; Jacobsen, Vice Chair; Poulsen, Vice Chair; Eide, Kastama, Mulliken, Oke, Spanel, Swecker and Weinstein.

Minority Report: That it be referred without recommendation.
Signed by Senator Esser.

Staff: Michael Groesch (786-7434)

Background: Toll bridges and roads have been an important component of Washington State's transportation history. In 1937 the Washington Toll Bridge Authority was created by the Legislature with the full powers to finance, construct, and operate toll bridges. The legislation led to two initial toll financed projects: the Tacoma Narrows Bridge in Tacoma and the Lacey V. Murrow Memorial Bridge in Seattle, both of which opened to traffic in July 1940.

Between 1940 and 1965 thirteen state bridges were built or repaired by using tolls as the debt service payment for construction bonds. The Tacoma Narrows Bridge will be the next tolled facility in the state. An initial toll of \$3 will be collected when the new span opens in 2007. Toll rates will be set by the Washington State Transportation Commission in amounts sufficient to repay \$800 million in bond proceeds. It is also anticipated that several other bridge reconstructions may be financed by tolls. Those facilities may include the State Route 520, Evergreen Point Floating Bridge (Rosellini Bridge), and the I-5 Columbia River Crossing among others.

The majority of toll facilities were constructed between the years of 1950 and 1965. With the exception of the current effort at Tacoma Narrows, the emergency reconstruction of the Hood Canal Bridge has been the sole toll facility constructed in the forty years since 1965. All the previously authorized toll bonds, including the emergency Hood Canal Bridge bonds, have

been repaid and the tolls removed. Several of the bond authorizations stipulate that the bridges shall remain toll free after the date that the bonds have been fully paid and redeemed.

State law also contains legislative authorization for other toll roads and bridges that have not been undertaken and are not currently included in the State Transportation Plan. Examples of these authorizations include a limited access express highway from Tacoma to Everett and toll bridge from Lopez to San Juan Island.

The State Transportation Commission has broad authority to establish and construct toll facilities. Their authority is limited to those toll facilities that are specifically authorized by the Legislature, regional transportation investment district, city, town or county.

Summary of Bill: Statutory language relating to the approval of toll roads is clarified to indicate that the State Transportation Commission as the state toll authority imposes tolls and authorizes construction of toll roads.

Statutory provisions that relate to bond authorizations and other provisions on toll facilities that have been completed are repealed. Also repealed are authorizations for projects that have not been undertaken by the State Transportation Commission and where there is no current plan for those projects.

Appropriation: None.

Fiscal Note: Not requested.

Committee/Commission/Task Force Created: No.

Effective Date: Ninety days after adjournment of session in which bill is passed.

Testimony For: Tolling is the ultimate solution for I-5 across the Columbia River and many other large projects in the state and represents the next level in financing transportation projects. Allowing tolling on previously exempt facilities is an important tool in addressing the state's transportation needs.

Testimony Against: None.

Who Testified: PRO: Rick Wickman, Identity Clark County; Gene Schlatter, Vulcan Inc.

House Amendment(s): The amendment requires specific legislative approval, or a vote of the people, to impose tolls for any highway or bridge project. The amendment specifically references the public-private partnership bill (Transportation Innovate Partnership Act of 2005).

Passed House: 96-0.