
SUBSTITUTE SENATE BILL 5773

State of Washington

53rd Legislature

1993 Regular Session

By Senate Committee on Energy & Utilities (originally sponsored by Senators Fraser and Barr)

Read first time 03/03/93.

1 AN ACT Relating to coordinated water resources programs; adding new
2 sections to chapter 36.70A RCW; and creating new sections.

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

4 NEW SECTION. **Sec. 1.** The legislature makes the following
5 findings:

6 (1) Federal agencies, state agencies, counties, cities, Indian
7 tribes, and special districts are all engaged in a multitude of
8 planning and management efforts designed to protect and enhance the
9 quality and quantity of water within the state;

10 (2) The growth management act sets broad goals for counties and
11 cities to develop comprehensive plans for sustainable economic
12 development, environmental protection, and provision of adequate
13 capital facilities but fails to provide direction for integrating water
14 resources planning and policy with growth planning efforts;

15 (3) The Chelan Agreement establishes a cooperative process that may
16 be useful for coordinating comprehensive water resources management
17 with growth management planning;

1 (4) Implementation of the growth management act and ongoing water
2 resources planning and management efforts should support each other and
3 be logically consistent;

4 (5) Steadily increasing population within the state and the
5 distressed condition of anadromous fisheries both require intensive
6 planning and management to ensure adequate quality and quantity of
7 water resources for human populations and the integrity of ecosystems;

8 (6) New federal and state regulatory requirements for managing
9 storm water, protecting drinking water supply, and managing other
10 aspects of water resources increase the need for counties to integrate
11 planning and management activities involving both land use and water
12 resources; and

13 (7) Efforts should be made to combine financial resources for
14 planning, capital expenditures, facility operations and maintenance,
15 water quality monitoring, and public education at the state and local
16 level and to eliminate waste and duplication in planning and management
17 of water resources.

18 NEW SECTION. **Sec. 2.** The purpose of this act is to authorize
19 counties to better coordinate the many county responsibilities for
20 water resources planning, management, permitting, and funding on a
21 watershed or island-wide basis. The coordinated program established in
22 this act is intended to emphasize local accountability, consistency
23 with growth planning activities, and protection of the public health
24 and the environment in a cost-efficient manner.

25 NEW SECTION. **Sec. 3.** DEFINITIONS. Unless the context clearly
26 requires otherwise, as used in sections 3 through 8 of this act, "water
27 resources" shall be broadly construed to mean and include surface
28 water, ground water, marine waters, and the general aquatic ecosystem,
29 and includes activities involving water quality, wetlands, and the
30 riparian zone.

31 NEW SECTION. **Sec. 4.** COORDINATED WATER RESOURCES PROGRAM--
32 ESTABLISHMENT. (1)(a) The legislative authority of any county that is
33 required to or chooses to plan under RCW 36.70A.040 may by resolution
34 establish a coordinated water resources program. The purpose of a
35 coordinated water resources program is to exercise existing authorities
36 of a county to develop an efficient and effective system of protecting,

1 preserving, rehabilitating, enhancing, and managing, on a watershed or
2 island-wide basis, the water resources located within all or part of a
3 county or counties. The boundaries of a watershed shall be agreed upon
4 by the participants in the process.

5 (b) A county legislative authority proposing to establish a
6 coordinated water resources program shall consult with affected cities,
7 tribes, and special districts in developing its proposal before
8 scheduling the proposal for a public hearing. Where a portion of the
9 watershed area lies within a city or a town, the county shall provide
10 for the participation of the legislative authority of the city or town
11 in developing the program. The county, in cooperation with the
12 affected cities, tribes, and special districts shall conduct at least
13 one public hearing on the proposal. Notice of the hearing shall be
14 published at least once, not less than ten days before the hearing, in
15 a newspaper of general circulation within the area of the proposed
16 coordinated water resources program. The public hearing may be
17 continued to other times, dates, and places announced at the hearing,
18 without publication of the continuance. At the public hearing, the
19 county legislative authority shall hear objections and comments from
20 anyone interested in the proposal to establish the program.

21 (2)(a) A county or counties establishing a coordinated water
22 resources program is encouraged to use the cooperative process
23 established by the Chelan Agreement to reach agreement on determining
24 the boundaries of the watersheds to be addressed and how to coordinate
25 the planning and management of water resources within one or more
26 watersheds or upon one or more islands.

27 (b) At a minimum, a county or counties coordinating the planning
28 and management of water resources on a watershed or island-wide basis
29 within all or a portion of the county or counties shall invite the
30 department of ecology, the department of health, affected Indian
31 tribes, the local health department or district, affected cities within
32 the watershed or upon the island, and special districts within the
33 watershed or upon the island to determine how the exercise of county
34 water resource protection authorities may be coordinated with other
35 programs for water resource protection within the watershed or upon the
36 island. If a watershed is located in more than one county, each of the
37 counties in which the watershed is located should participate in the
38 coordinated effort described in this section, regardless of whether all
39 of the counties are required to or choose to plan under RCW 36.70A.040.

1 (c) Where appropriate, a county planning under this section shall
2 invite the participation of the Puget Sound water quality authority in
3 developing the coordinated water resources program.

4 (d) A county developing a program under this section shall invite
5 the participation of the department of natural resources, department of
6 fisheries, department of wildlife, other interested state agencies,
7 relevant agencies of the federal government, and other public and
8 private interested parties in developing the coordinated program under
9 (b) of this subsection.

10 (e) After convening the necessary parties and agreeing upon the
11 boundaries of the watersheds or islands included in the coordinated
12 water resources program, the county legislative authority shall by
13 resolution or ordinance describe the boundaries of the coordinated
14 water resources program, and to the extent possible, describe its scope
15 and the plan for coordinated planning and management of water resources
16 within its boundaries.

17 (3) Establishment of a coordinated water resources program and the
18 exercise of any authority under this chapter shall not be construed as
19 requiring the transfer of duties or responsibilities from any
20 established state, local, city, or tribal program or from any district
21 that exists that addresses water resource management. However, a
22 county establishing a coordinated water resources program shall
23 evaluate existing programs and districts the county has established for
24 the management of water resources and consider whether any should be
25 eliminated. Other governmental units participating with the county in
26 the program may evaluate whether other existing programs or districts
27 administered by the governmental unit should be eliminated or
28 consolidated to eliminate duplication of services or improve efficient
29 management of water resources.

30 NEW SECTION. **Sec. 5.** COORDINATED WATER RESOURCES PROGRAM. (1)
31 Under a coordinated water resources program a county may consolidate,
32 combine, or otherwise coordinate the county's planning and management
33 activities that occur within the watershed or upon the island,
34 including:

35 (a) Inventorying, researching, measuring, and ranking the quantity
36 and quality of subterranean waters and bodies of water;

37 (b) Preparing and administering a coordinated program to protect,
38 preserve, rehabilitate, and manage ground water and bodies of water,

1 and to control and treat surface water, including but not limited to,
2 point and nonpoint water pollution abatement programs and activities;

3 (c) Protecting, preserving, rehabilitating, and managing ground
4 water and bodies of water;

5 (d) Encouraging public participation and providing educational
6 programs related to the protection, preservation, rehabilitation, and
7 management of ground water and bodies of water, including, but not
8 limited to programs related to household hazardous and dangerous
9 wastes, aquifer protection, and wellhead protection;

10 (e) Providing technical and financial assistance for public water
11 systems;

12 (f) Cooperating with other units of state and local government and
13 engaging in joint programs and projects;

14 (g) Providing assistance to conservation districts to perform
15 activities related to protecting and restoring water quality and
16 quantity; and

17 (h) Providing assistance to the local health agency in carrying out
18 its functions in protecting water supplies, including monitoring the
19 installation, and inspection and maintenance of on-site sewage disposal
20 systems.

21 (2) The county may incorporate into a coordinated program under
22 this chapter any authority currently provided by law to be exercised by
23 counties related to water resources protection.

24 NEW SECTION. **Sec. 6.** COORDINATED WATER RESOURCES DISTRICTS. (1)
25 A county or counties that have established a coordinated water
26 resources program may by ordinance establish a coordinated water
27 resources district or districts based on the boundaries of the program,
28 or the watersheds or islands that comprise the boundaries of the
29 program, for the purpose of financing the local elements of the
30 coordinated water resources program. A coordinated water resources
31 district may not include territory located within a city or town
32 without the approval of the city or the town legislative authority, nor
33 may it include territory located in the unincorporated area of another
34 county without the approval of the county legislative authority of that
35 county. In seeking approval of the city or town or other county, the
36 county shall propose procedures for the participation of the city or
37 town or other county in establishing the district and in carrying out

1 the elements of the coordinated water resources program within the city
2 or town.

3 (2) The coordinated water resources district may finance the local
4 elements of the coordinated water resources program through any
5 combination of federal, state, or private grants or loans, or local
6 revenues.

7 NEW SECTION. **Sec. 7.** (1) The legislative authority of a county
8 may authorize up to ten percent of existing fees, charges, or special
9 assessments levied and collected within the watershed by the county in
10 the exercise of county water resource protection or management
11 responsibilities.

12 (2) The legislative authority of a city may authorize up to ten
13 percent of existing fees, charges, or special assessments levied and
14 collected by a city within the boundaries of a proposed or established
15 county-coordinated water resources district for purposes of cooperating
16 with the county in the development or implementation of a county-
17 coordinated water resources district.

18 (3) The governing body of a special district may authorize up to
19 ten percent of existing fees, charges, or special assessments levied
20 and collected within that portion of the district's boundaries located
21 inside a proposed or established county-coordinated water resources
22 district for purposes of this chapter.

23 (4) A city or special district may by intergovernmental agreement
24 transfer funds specified in subsections (2) and (3) of this section to
25 the county for administration.

26 (5) The county shall establish a special coordinated water
27 resources district account or fund for the purposes of receiving and
28 expending funds under this chapter.

29 NEW SECTION. **Sec. 8.** The office of financial management shall
30 work with the department of ecology, the department of health, and the
31 department of community development to develop a proposal (1) to
32 combine current funding sources available for local governments to
33 engage in a coordinated water resources program and (2) to provide new
34 state matching funds for governmental units or other entities that
35 implement a coordinated water resources program. The proposal shall be
36 submitted to the legislature by November 1, 1993.

1 NEW SECTION. **Sec. 9.** Sections 3 through 7 of this act shall not
2 be construed to reduce or eliminate any existing authority of any state
3 agency or any Indian tribe.

4 NEW SECTION. **Sec. 10.** Captions used in sections 3 through 7 of
5 this act do not constitute any part of the law.

6 NEW SECTION. **Sec. 11.** Sections 3 through 7 and 9 of this act are
7 each added to chapter 36.70A RCW.

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